

UNITED ARAB EMIRATES¹ OVERVIEW OF MUSLIM FAMILY LAWS & PRACTICES (Updated as at 8 AUGUST 2022)

Formily Low Mottor	Description						
Family Law Matter	Legislative Framework	Case Law	Policy	Procedure	Practice		
Equality of spouses in marriage	The Constitution of the UAE	_	The UAE has		According to the 2020		
	provides that equality, social		reservations to		UNDP Human		
Is there a Constitutional provision	justice, the provision of safety		Articles 2(f), 9,		Development Report, the		
on equality and are there	and security and equality of		15(2), 16 and 29		UAE ranked 31 on the		
exceptions? Are there specific	opportunity for all citizens form		of CEDAW. With		UNDP Human		
laws that recognise marriage as a	the bases of the community. ²		respect to Article		Development Index out of		
partnership of equals i.e. are			16, the UAE		189 countries, and 18 out of		
family laws and/or other laws	Article 25 of the constitution		states that it		162 countries on the 2019		
relating to marriage and family	states that "all persons shall be		would abide by		Gender Inequality Index. ¹⁶		
relations codified or uncodified? If	equal before the law," and that		the provisions of		UN Women notes that		
codified, what are the titles of all	there shall be no discrimination		this Article insofar		additional work is needed to		
the applicable laws? If codified,	between citizens on the basis of		as they are not in		achieve gender equality,		
do these laws apply to all citizens	"race, nationality, religious		conflict with		including remedying key		
irrespective of religion? If not, do	belief or social position." ³ There		Shariah		gap areas such as violence		
these laws apply to all Muslims or	is no specific prohibition of		principles.13		against women. ¹⁷		

¹ This table was originally formulated as part of a 2016-2017 Musawah project to map Muslim Family Laws globally led by Zainah Anwar and coordinated by Lead Researcher Sharmila Sharma, with substantive support from Salma Waheedi and students at the International Human Rights Clinic, Harvard Law School. For this UAE country table, we would also like to thank Kierra Jones and Divya Srinivasan from Harvard Law School, and Dr. Lena-Maria Möller for their inputs in its original preparation. This table was last updated in 8 August 2022 as part of the Campaign for Justice in Muslim Family Laws, we would like to thank Salma Waheedi for the recent update.

² Constitution of the United Arab Emirates (1971), as amended, Article 14, <u>https://www.constituteproject.org/constitution/United Arab Emirates 2004.pdf</u>.

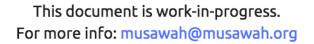
³ Constitution of the United Arab Emirates (1971), as amended, Article 25.

¹³ United Nations Treaty Collection Website, <u>https://treaties.un.org/Pages/ViewDetails.aspx?src=TREATY&mtdsg_no=IV-8&chapter=4&clang=_en</u>

¹⁶ Human Development Report 2020. The Next Frontier: Human Development and the Anthropocene. Briefing Note for Countries on the 2020 Human Development Report: United Arab Emirates, <u>https://hdr.undp.org/sites/default/files/Country-Profiles/ARE.pdf</u>.

¹⁷ United Arab Emirates, UN Women, <u>https://data.unwomen.org/country/united-arab-emirates</u>.





are there different codified laws for different sects within Islam? If uncodified, or if codified laws do not sufficiently address a particular issue, how is the issue addressed e.g. what Muslim school of law is applicable? Do these laws explicitly state gender- stereotypical roles between husbands and wives e.g. the husband is the head of the household or the wife is the primary caregiver? <u>Applicable CEDAW Provision</u> Article 16(1)(c) Paras. 17-18 GR21 Paras. 54-55 GR29	gender-based discrimination in the constitution. Article 7 of the Constitution provides that Shariah is a principal source of legislation. ⁴ The UAE Personal Status Law (PSL), No. 28 of 2005, is the main codified law that governs matters relating to marriage and family relations of the majority Muslim population in the UAE regardless of sect. ⁵ Non- Muslims in the UAE may opt for the applications of provisions specific to their respective religions. ⁶ The Personal Status Law also applies to non- nationals, unless they ask for the laws of their own countries to be applied. ⁷ Independently, Abu Dhabi enacted its own	In its 2020 Report to the CEDAW Committee, the Government of the UAE indicated that it is considering lifting reservations to the extent that it does not conflict with national sovereignty or the Islamic Shariah. ¹⁴ The Government report also stated that the Personal State Law tries to establish stable families by ensuring that both parties can handle	The UAE ranked 72 out of 156 countries in the World Economic Forum's Global Gender Gap Index. ¹⁸
	Abu Dhabi enacted its own Personal Status Law for non-	parties can handle the burdens of	
	Muslims. ⁸	marriage with affection and	

⁴ Constitution of the United Arab Emirates (1971), as amended, Article 7.

⁵ UAE Personal Status Law (2005), as amended, <u>https://elaws.moj.gov.ae/UAE-MOJ_LC-Ar/00</u> احوال/UAE-LC-Ar 2005-11-19 00028 Kait.html?val=AL1.

⁶ UAE Personal Status Law (2005), as amended, Article 1(2).

⁷ UAE Personal Status Law (2005), as amended, Article 1(3).

⁸ Personal Status for Non-Muslims, UAE Government Portal, Updated 23 November 2021, <u>https://u.ae/en/information-and-services/justice-safety-and-the-law/personal-status-for-non-muslims</u>.

¹⁴ UAE State Party Report to CEDAW, U.N. Doc. CEDAW/C/ARE/4 (2020), para. 14, <u>https://tbinternet.ohchr.org/_layouts/15/treatybodyexternal/Download.aspx?symbolno=CEDAW%2fC%2fARE%2f4&Lang=en</u>.

¹⁸ Global Gender Gap Report 2021 – Insight Report, World Economic Forum, March 2021, <u>https://www3.weforum.org/docs/WEF_GGGR_2021.pdf</u>.



The PSL states that its provisions shall be interpreted in accordance with the principles of Islamic jurisprudence (<i>fiqh</i>); and for matters not explicitly covered in the law, the rules of Maliki jurisprudence generally apply, followed by the rules of Hanbali, Shafi'i, Hanafi jurisprudence, in that order. ⁹ The PSL provides for a framework of complementarity of rights, whereby a woman is entitled to financial maintenance by the husband in exchange for certain obligations, including	compassion, and emphasized that Islamic law is the primary reference for the law in most matters. ¹⁵		
The PSL provides for a framework of complementarity of rights, whereby a woman is entitled to financial maintenance by the husband in exchange for certain			
otherwise violates any of her legal obligations in marriage. ¹¹ In 2019 and 2020, the UAE took several positive steps to eliminate certain discriminatory			

⁹ UAE Personal Status Law (2005), as amended, Article 2.

¹⁰ UAE Personal Status Law (2005), as amended, Articles 54-56, 71.

¹¹ UAE Personal Status Law (2005), as amended, Article 71.

¹⁵ UAE State Party Report to CEDAW, U.N. Doc. CEDAW/C/ARE/4 (2020), para. 111.



	provisions in the PSL, including the requirement of "obedience" by the wife. The amended law emphasizes an expanded set of mutual rights, including respect, compassion, good treatment, and mutual duty to care for their children, in addition to guaranteeing a wife's right to complete her education, leave the home to visit her immediate family relations, and pursue work outside the home. ¹²			
Minimum and equal legal age for marriage Is there a minimum age of	The PSL establishes a minimum age of marriage of 18 lunar years for both girls and boys, but continues to allow for		A marriage officiator is required to verify the age	According to official marriage statistics, the median marriage age of Emiratis in Abu Dhabi is
marriage? Are there exceptions to the minimum age (e.g. min. age at 18, with exceptions to 16)? Is	judicially granted exceptions to the minimum age. ¹⁹		of both parties at the time of contracting the	25.6 years for females and 28.7 years for males. ²⁴
there an absolute minimum age without exceptions? Is there equality in the minimum age of marriage? Does the minimum age	The law does not specify an absolute minimum age under which marriage cannot be contracted.		marriage, and online application for a marriage	Marriage age statistics were not publicly available for other Emirates. Concerns remain that child marriages
of marriage match the age of majority? Is there a minimum age verification process before the marriage is concluded?			contract includes a procedure to verify age through the	continue to be practiced, especially in remote and more traditionally tribal areas, but are uncaptured

¹² UAE Personal Status Law (2005), as amended, Articles 54-56, 72.

¹⁹ UAE Personal Status Law (2005), as amended, Article 30.

Population and Demography, Statistics Center – Abu Dhabi, Statistical Yearbook 2016, <u>https://www.scad.ae/Release%20Documents/Statistical%20Yearbook%20-%20Marriage%20%20Divorce%20-%20EN.pdf</u>.



Applicable CEDAW Provision Article 16(2) Paras. 36-39 GR21		submission of identification documents. ²⁰ In 2020, the UAE Council of Ministers issued guidelines with respect to evaluating petitions for marriage of children below 18 years of old. ²¹ These for the establishment of a committee to evaluate such marriage requests by a decision of the Minister of Justice, and instructs the committee to consider all	by official statistics. ²⁵ o
		committee to	

 ²⁰ Marriage, Information and Services, Social Affairs, UAE Government Portal, Updated 30 June 2022, <u>https://u.ae/en/information-and-services/social-affairs/marriage</u>.
²¹ UAE Council of Ministers Decision No. 71 of 2020, with respect to marriages of individuals who reached puberty and are below 18 years of age, 27 October 2020, https://elaws.moj.gov.ae/UAE-MOJ LC-Ar/00 JUC-LC-Ar 2020-10-27 00071 Karmaj.html?val=AL1.

²⁵ Children of the UAE, Humanium, <u>https://www.humanium.org/en/united-arab-emirates/</u>.



		below 18 but have reached puberty. In making a decision, the guidelines instruct the committee to verify (a) that the marriage would not result harm in relation to living standards of the marriage candidates; (b) suitability in terms of age difference and comparable social and economic standing; (c) the ability of the groom to provide an adequate marital home and financial maintenance
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Women's consent to marriage	The Personal Status Law states		adversely affect the bride's ability to pursue an education. ²² The guidelines further instruct the committee to verify that the child has reached puberty and that there are no health side effects to a pregnancy at her young age (by way of a medical report), and to verify the consent of the female child and her understanding of her prospective marriage duties. ²³	Particularly in tribal and
Women's consent to marriage	that the consent of both the		marriage	remote settings, women
Is a marriage valid without the	bride and her guardian are		contract is	can be vulnerable to the

²² UAE Council of Ministers Decision No. 71 of 2020.

²³ UAE Council of Ministers Decision No. 71 of 2020.



woman's consent? Is the practice of forcing women to marry against their will (ijbar) prohibited? Is there a standard marriage contract? If so, what are its broad provisions and is there anything particular in the contract that ought to be highlighted on the basis that it advances women's rights or otherwise? Is it mandatory to register a marriage? <u>Applicable CEDAW Provision</u> Article 16(1)(b) Paras. 15-16 GR21 Paras. 25-26, 33-34 GR29	required in order to officiate a marriage. ²⁶ There is no provision in the law to enable a woman to request annulment of a marriage that was contracted under coercion.		available on the UAE Government's e-portal, and signature of the wife, husband, and the wife's guardian are required for the contract to be valid. ²⁷ Marriage registration is mandatory. ²⁸ Procedures to register a contract are available on the website of the Judicial Department of each Emirate. ²⁹	control of their male relatives and are forced to contend with either submitting to the choices of their guardians or otherwise being prevented from entering marriages of their choosing. ³⁰
Women's capacity to enter into	Regardless of her age, a woman must obtain the consent	There have been a number of successful	A woman may	In practice, it remains
marriage			petition in	socially and practically
	of a male guardian (<i>wali</i>) in	adhl cases in UAE	court in order	difficult for a woman to
Is consent of a marital guardian	order to enter into marriage. ³¹	courts, but research	to obtain	bring an <i>adhl</i> case to court,

²⁶ UAE Personal Status Law (2005), as amended, Articles 39, 41.

²⁷ Marriage, Information and Services, Social Affairs, UAE Government Portal, Updated 30 June 2022, <u>https://u.ae/en/information-and-services/social-affairs/marriage</u>.

²⁸ UAE Personal Status Law (2005), as amended, Article 27.

²⁹ Marriage, Information and Services, Social Affairs, UAE Government Portal, Updated 30 June 2022, <u>https://u.ae/en/information-and-services/social-affairs/marriage</u>.

³⁰ Interview with UAE-based attorney, January 2020.

³¹ UAE Personal Status Law (2005), as amended, Articles. 32-35, 39.



(wali) required? If so, can a woman choose her own wali? Can a woman go before a court or other competent authority to seek permission to marry if her wali refuses to consent to her marriage? Can a woman negotiate her martial rights prior to marriage and can these rights be changed during marriage? If so, who can change these rights and under what circumstances e.g. mutual consent? <u>Applicable CEDAW Provision</u> Articles 16(1)(a), 16(1)(b) Paras. 15-16 GR21 Para. 34 GR29	The PSL stipulates that a male guardian shall contract a woman's marriage after obtaining her consent, and that a marriage contract is invalid in the absence of a woman's guardian. ³² A marriage contracted without a guardian's consent may be annulled, even if the marriage had been consummated. ³³ The PSL specifies the order of male relatives who may take this guardianship role, prioritizing a woman's father, followed by a son, brother, and uncle. ³⁴ In all cases, a Muslim woman's guardian must be an adult Muslim man of sound reasoning. ³⁵	indicates that some cases may face delays of up to two years until a judge's authorization is issued. ³⁷	authorization to enter into marriage, on the basis of a guardian's unreasonable withholding of consent. ³⁸ The PSL does not specify the basis upon which a judge can accept or reject a woman's request to get married, leaving the matter to the discretion of each individual judge.	especially that is involves a woman challenging her male guardian, often a father or another male authority figure, before going to court. ³⁹ Many women opt to submit to the will of their guardians for fear of social ostracization or retribution by their families. ⁴⁰ In addition, empowering woman's guardian to control a woman's marriage choices enables the abuse of guardianship powers and the coercion of women into unwanted marriages.
	In cases where a guardian unreasonably withholds consent (<i>adhl</i> cases), a woman may seek authorization of a judge in			

³² UAE Personal Status Law (2005), as amended, article 39.

- ³³ UAE Personal Status Law (2005), as amended, article 39.
- ³⁴ UAE Personal Status Law (2005), as amended, Article 32.
- ³⁵ UAE Personal Status Law (2005), as amended, Article 33.
- ³⁷ Interview with UAE-based attorney, January 2020.
- ³⁸ UAE Personal Status Law (2005), as amended, Article 34.
- ³⁹ Interview with UAE-based attorney, January 2020.
- ⁴⁰ Interview with UAE-based attorney, January 2020.



Polygamous marriages	order to enter into marriage. ³⁶ The PSL grants a man full discretion to marry up to four wives, ⁴¹ and does not mandate			According to recent reports, the number of polygamous marriages continues to
Does the law prohibit polygamy or impose strict conditions on such practice? Is the permission of the	either informing nor obtaining the consent of an existing wife			decline in the UAE. ⁴³ Nonetheless, polygamy
court required for a polygamous marriage? Is the permission of an	or wives.			continues to be practiced in a manner that harms
existing wife required for a polygamous marriage? Is it	The PSL requires a man to treat multiple wives equitably. ⁴²			women and causes negative consequences to
necessary to inform an existing wife of the polygamous marriage?	The law is silent on the status of			the financial, psychological, and emotional wellbeing of
Are temporary marriages such as traveler's marriages (misyar) recognised? Is it necessary to	temporary marriages (<i>misyar</i>).			the wives and children of polygamous unions. ⁴⁴
register a polygamous marriage? Can a woman stipulate in the				<i>Misyar</i> marriages are also reportedly practiced in the
marriage contract that her intended husband cannot enter			2	UAE, despite their ambiguous legal status. ⁴⁵
into a polygamous marriage?				
Applicable CEDAW Provision Para. 14 GR21		N.V.		

³⁶ UAE Personal Status Law (2005), as amended, Article 34.

⁴¹ UAE Personal Status Law (2005), as amended, Article 47.

⁴² UAE Personal Status Law (2005), as amended, Article 55.

⁴³ Afkar Ali Ahmed, "70% of polygamists in 4 emirates are non-Emiratis," *Khaleej Times*, 6 June 2020, <u>https://www.khaleejtimes.com/uae/70-of-polygamists-in-4-emirates-are-non-emiratis</u>; Melanie Swan, "Zayed University Study gives snapshots of opinions on polygamy", *The National*, 26 May 2015, <u>http://www.thenational.ae/uae/zayed-university-study-gives-snapshot-of-opinions-on-polygamy</u>; Melanie Swan, "Young Emiratis See Polygamy Declining", *The National*, 27 May 2015, <u>http://www.thenational.ae/uae/young-emiratis-see-polygamy-declining</u>.

⁴⁴ Afkar Ali Ahmed, "70% of polygamists in 4 emirates are non-Emiratis," *Khaleej Times*, 6 June 2020, <u>https://www.khaleejtimes.com/uae/70-of-polygamists-in-4-emirates-are-non-emiratis.</u>

⁴⁵ Ali Al-Dahiri, "Emirati Society does not recognize Misyar and its Likes", *Al-Bayan*, 15 March 2015, <u>http://www.albayan.ae/across-the-uae/news-and-reports/2015-03-14-1.2331998</u>; Muna Ahmed, "No rights, no obligations – just companionship", 23 August 2010, <u>http://www.emirates247.com/news/emirates/no-rights-no-obligations-just-companionship-2010-08-23-1.282481</u>



Para. 34 GR29					
Divorce rights Is there equal right to divorce between women and men? Can the husband divorce without reason and without having to go to court? What are the main forms of divorce? Can all forms of divorce be sought only through the courts? Are the grounds for divorce the same for the husband and wife? Is unilateral divorce by repudiation (talāq) prohibited? If unilateral divorce is not prohibited, what is the procedure i.e. is the presence of the spouse to be divorced required, are witnesses required, does the spouse seeking divorce need to	The PSL provides for three different mechanisms for divorce, unilateral repudiation (<i>talaq</i>), judicial divorce, redemptive divorce (<i>khul'</i>). A marriage contract may also be annulled. ⁴⁶ A husband may unilaterally divorce his wife and affect <i>talaq</i> either verbally or in writing, with or without a reason. ⁴⁷ In order for <i>talaq</i> to take effect, it must be officiated in court and authenticated by a judge. ⁴⁸ A husband may delegate his unilateral right to divorce to his wife (<i>isma</i>) through a stipulation	Both the Dubai and the Abu Dhabi Court of Cassation have clarified that if a marriage is irretrievably broken, the union should be dissolved by <i>khul</i> ' even if the husband does not consent to the divorce or the particular consideration determined by the court. ⁵⁵ In such cases, women were either asked to return their dower and waive any	The UAE has amended the divorce provisions of the PSL in 2019 and 2020 to introduce more elaborate conciliation procedures prior to affecting a judicial divorce, as part of a stated policy to reduce divorce rates and guard marriage stability. ⁵⁸	Couples must go through a conciliation process with the Family Guidance Section of the appropriate Emirate's court before a judicial divorce can be finalized. ⁵⁹ Divorces must be authenticated by a judge and registered with	Media reports point to high divorce rates in the UAE, which some attribute to "lack of guidance and advice." ⁶¹ There are no official statistics with respect to the number of court divorces or reasons for divorce rulings.

⁴⁶ UAE Personal Status Law (2005), as amended, Articles 99-135.

⁴⁷ UAE Personal Status Law (2005), as amended, Articles 99-109.

⁴⁸ UAE Personal Status Law (2005), as amended, Article 100.

⁵⁵ Appeal No. 69/2008 (Abu Dhabi Court of Cassation (personal status chamber), 31 March 2008); Appeal No. 67/2008 (Dubai Court of Cassation (personal status chamber), 20 January 2009), cited in Lena-Maria Möller, "Struggling for a Modern Family Law: A Khaleeji Perspective", in *Changing God's Law: The Dynamics of Middle Eastern Family Law*, ed. Nadima Yassari (Abingdon: Routledge, 2016), p. 97.

⁵⁸ UAE Personal Status Law (2005), as amended, Articles 98, 117-123; Ismail Sebugwaawo, "UAE Officials Highlight Importance of Stable Marriages, Seek to Reduce Divorce Rates," *Khaleej Times*, 6 September 2021, <u>https://www.khaleejtimes.com/uae/uae-officials-highlight-importance-of-stable-marriages-seek-to-reduce-divorce-rates</u>.

⁵⁹ UAE Personal Status Law (2005), as amended, Article 98. See also Information and Services, Social Affairs, UAE Government Portal, https://u.ae/en/information-and-services/social-affairs.

⁶¹ See, e.g., Samihah Zaman, "62% of Emirati couples in Abu Dhabi face divorce within first four years of marriage, research shows," *Gulf* News, 27 July 2021, <u>https://gulfnews.com/uae/62-of-emirati-couples-in-abu-dhabi-face-divorce-within-first-four-years-of-marriage-research-shows-1.80952239</u>; "Divorce Rates Soar in UAE Due to Lack of 'Guidance and Advice' for Young Couples, *Middle East Eye*, 12 February 2015, <u>https://www.middleeasteye.net/fr/news/divorce-rates-soar-uae-due-lack-guidance-and-advice-young-couples-814271420</u>.



go to court, is the divorced	in the marriage contract, thus	remaining claims,56 or	the appropriate	
spouse informed of the divorce?	permitting her to pronounce	they were even	court, and	
Is the unilateral right to divorce	<i>talaq</i> upon herself. ⁴⁹	allowed to keep the	there is a	
delegated to the wife? If so, is it		prompt dower that	required	
by law or through the marriage	A woman may obtain a divorce	they received when	divorce form to	
contract? Is it mandatory to	through petitioning a court, for a	the marriage was	be filed. Forms	
register a divorce?	certain set of stipulated	concluded and only	and	
	grounds.	had to waive their	procedures are	
Applicable CEDAW Provision	Valid grounds for seeking a	entitlement to its	available on	
Article 16(1)(c)	judicial divorce by a wife include	deferred portion.57	the	
Paras. 17-18 GR21	a husband's failure to provide		Government's	
Paras. 34, 39-40 GR29	financial maintenance,		online portal.60	
	incurable or severe physical or			
	mental illness, infertility,			
	prolonged absence of more			
	than one year, imprisonment of			
	more than three years (wife			
	may seek divorce after one			
	year), failure to copulate with			
	his wife for more than four			
	months, and adultery. ⁵⁰			
	In addition, a wife may seek			
	divorce on the basis of harm or			
	discord that makes the	—		
	continuation of marital life			
L		1	1	

⁴⁹ UAE Personal Status Law (2005), as amended, Article 100.

⁵⁰ UAE Personal Status Law (2005), as amended, Articles 112-135.

⁵⁶ See Appeal No. 77/2007 (Dubai Court of Cassation (personal status chamber), 25 December 2007), Appeal No. 90/2008 (Dubai Court of Cassation (personal status chamber), 24 March 2009), cited in Lena-Maria Möller, "Struggling for a Modern Family Law: A Khaleeji Perspective" in ed. Nadjma Yassari, *Changing God's Law: The Dynamics of Middle Eastern Family Law* (Abingdon: Routledge, 2016), p. 98

⁵⁷ Appeal No. 61/2007 (Abu Dhabi Court of Cassation (personal status chamber), 28 November 2007), cited in Lena-Maria Möller, "Struggling for a Modern Family Law: A Khaleeji Perspective", in ed. Nadjma Yassari, *Changing God's Law: The Dynamics of Middle Eastern Family Law*, (Abingdon: Routledge, 2016), p. 98

⁶⁰ Information and Services, Social Affairs, UAE Government Portal, https://u.ae/en/information-and-services/social-affairs.



	impossible. ⁵¹ In cases where harm cannot be proven, the law mandates a reconciliation process. If efforts at reconciliation fail, an arbitration process is required, and arbitrators may rule for a divorces, assign fault to one or both parties, order one or both parties to pay compensation, or reject the divorce petition. ⁵² A wife may seek divorce through <i>khul'</i> , whereby she is granted a divorce in exchange for returning the dowry, all marriage gifts, any amount the husband has paid to enter into marriage. ⁵³ If a husband rejects the <i>khul'</i> , and attempts at reconciliation fail, a judge is authorized to issue a <i>khul'</i>		
Women's financial rights after divorce	Generally, upon divorce, a woman may be entitled to		According to legal experts, couples generally do not
	financial maintenance during		include clauses in the
Is there a legal concept of	the waiting period after the		marriage contract regarding
matrimonial assets? Is there	divorce (<i>iddah</i>), generally		the division of assets
equal division of marital property	measured at three months or		acquired during the

⁵¹ UAE Personal Status Law (2005), as amended, Article 117.

⁵² UAE Personal Status Law (2005), as amended, Articles 117-122.

⁵³ UAE Personal Status Law (2005), as amended, Articles 110, 123.

⁵⁴ UAE Personal Status Law (2005), as amended, Article 123.



Is the woman's role as wife and mother recognised as contribution to the acquisition of assets? What spousal maintenance are available to the wife after a divorce? Is she entitled to maintenance during the waiting period after the divorce (iddah)? Is she entitled to a consolatory gift or compensation upon divorce (mut'ah)? Who is responsible for the financial maintenance of children following a divorce? Can the couple agree to the division of assets acquired during marriage in the marriage contract? Can this stipulation be amended? If so, by who and on what basis e.g. mutual consent? <u>Applicable CEDAW Provision</u> Articles 16(1)(c), 16(1)(h) Paras. 30-33 GR21 Paras. 34-35, 43-48 GR29	three menstrual cycles. ⁶² If a divorce is affected by a unilateral decision of the husband, the woman is entitled to a compensation (<i>mutaa</i>), in addition to the <i>iddah</i> maintenance, of an amount not exceeding one year's worth of maintenance. ⁶³ In awarding <i>mutaa</i> compensation, a judge may consider the husband's financial means and the harms suffered by the wife as a result of the divorce. ⁶⁴ The PSL also states that each spouse is entitled to retrieve his or her financial contribution to any home purchase or other investment made at the time of marriage. ⁶⁵ The PSL does not recognize the concept of joint matrimonial assets.	Courts have exercised	According to academic
	the custody of her children up to	a lot of discretion	research, in practice, the

⁶² UAE Personal Status Law (2005), as amended, Articles 136-141.

⁶³ UAE Personal Status Law (2005), as amended, Article 140.

⁶⁴ UAE Personal Status Law (2005), as amended, Article 140.

⁶⁵ UAE Personal Status Law (2005), as amended, Article 62.

⁶⁶ Interview with Emirati family law expert, February 2017.



Do parents have equal rights over the custody of their children? If no, who has priority right over the custody of the child? Is custody decided based on the best interest of the child? Do mothers automatically lose custody upon remarriage or if she is deemed disobedient or when the child reaches a designated age when custody goes to father?a certain age, which is sons and 13 for daught a judge may extend a m custody until a son read puberty and a daughter married, in accordance interests of the child. ⁶⁷ child reaches the speci the custody then revert father or to the appropri custodian determined b judge in the order speci the law. ⁶⁸ Applicable CEDAW Provision Articles 16(1)(d), 16(1)(f) Paras. 19-20 GR21A divorced custodian is to receiving financial su from the father, includir housing allowance if ne A mother loses custody child if she for reasons insanity, serious disabil illness, conviction of a c that touches upon her h relocation to a location too far from the child's guardian, or if she marr man who is not a blood of her children. ⁷⁰ A mar	ers, and nother's hes is is with the Drice a ied age, s to the ate y the fied by entitled pport g a eded. ⁶⁹ of her of ty or rime onor, deemed	PSL has done little to provide legal certainty. Wide discretion is placed in the hands of judges court based on the concept of the best interests of a child, and courts have refrained from defining what can be considered as the welfare of the child. ⁷³
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⁶⁷ UAE Personal Status Law (2005), as amended, Articles 146, 156.

⁶⁸ UAE Personal Status Law (2005), as amended, Articles 146-147.

⁶⁹ UAE Personal Status Law (2005), as amended, Article 148.

⁷⁰ UAE Personal Status Law (2005), as amended, Articles 143-144, 152.

⁷² Lena-Maria Möller, "Custody Regulations in the United Arab Emirates: Legal Reforms and Social Realities", *Max Planck Private Law Research Paper No. 13/10*, 2010, p. 13, https://brill.com/view/journals/haww/11/1/article-p41_3.xml?language=en.

⁷³ Interview with Emirati family law expert, February 2017.



Guardianship of Children Do parents have equal rights over the guardianship of their children? If no, who has priority right over the guardianship of the child? Is guardianship decided based on the best interest of the child? <u>Applicable CEDAW Provision</u> Articles 16(1)(d), 16(1)(f) Paras. 19-20 GR21	not lose custody if he remarries. A custodian must be of the same religion of the child. ⁷¹ A father has priority right over the guardianship of his children during and after a divorce until the children reach the age of civil majority (21 lunar years). ⁷⁴ If a father or another male relative was unfit or unavailable, a judge may appoint the most fit guardian. ⁷⁵ A minor's guardian must be an adult male of the same religion as the child, and is deemed to be mentally and morally fit to undertake guardianship		
Family Planning Do women require the consent of the husband to practise family planning, including abortions and sterilisation in law or in practice?	responsibilities. ⁷⁶ The Law on Medical Responsibility provides that no action shall be taken with respect to family planning, except by consent of both spouses. ⁷⁷		According to World Bank data, the total fertility rate decreased from 6.9 children per woman in 1960 to 1.8 in 2015. ⁸⁰ According to the UN

⁷¹ UAE Personal Status Law (2005), as amended, Article 144.

⁷⁴ UAE Personal Status Law (2005), as amended, Articles 172, 178-179, 181, 188.

⁷⁵ UAE Personal Status Law (2005), as amended, Articles 181, 188.

⁷⁶ UAE Personal Status Law (2005), as amended, Articles 180-181.

⁷⁷ UAE Law on Medical Responsibility (2016), Article 15, <u>http://www.alkhaleej.ae/alkhaleej/page/a52c11a8-d96c-41e2-aa90-04bfec18267c</u>

⁸⁰ Fertility rates, total (births per woman), World Bank, <u>http://data.worldbank.org/indicator/SP.DYN.TFRT.IN</u>



Applicable CEDAW Provision Articles 16(1)(e), 12 Paras. 21-23 GR21	The law further states that no procedure on intervention may be used to assist either in pregnancy or sterilisation without consent of both spouses. ⁷⁸ Abortion is permitted only to save a mother's life, or if there is evidence that the baby would be born with fatal deformities and would not survive. ⁷⁹			Population Division's 2015 Trends in Contraceptive Use Worldwide, 48% of married women aged 15-49 in the UAE USE a method of contraception, with 39% of women using a modern method; and 20% of married women aged 15-49 have an unmet need for family planning services. ⁸¹
Personal rights of spouses	Article 26 of the UAE		A woman may	According to the UNDP
Deep a warman need the concept	Constitution guarantees the		secure additional	Human Development
Does a woman need the consent	personal freedom of all Emiratis, ⁸² and article 29		rights in the	Report 2020, 76% of adult women in the UAE have
of her spouse or guardian to work, choose a profession, leave	guarantees the freedom of		marriage	reached at least a
the house, travel, drive, receive	movement and choice of		through the	secondary level of
various health services, study,	residence within the limits of the		inclusion of	education in 2019,
etc. on her behalf? Does a	law. ⁸³ Article 34 of the		conditions in	compared to 81% of their
woman have the right to retain	Constitution guarantees all		the marriage	male counterparts, and
her birth name upon marriage or	Emiratis the right to freely		contract,	female workforce
to choose her family name? Can	choose their occupation, trade		provided that	participation reached
a woman protect her personal	or profession, within the limits of		the husband	52.4%, compared to 93.4%
rights through her marriage	the law. ⁸⁴		consents to	for men. ⁸⁸

⁷⁸ UAE Law on Medical Responsibility (2016), Article 14.

⁷⁹ UAE Law on Medical Responsibility (2016), Article 16.

⁸¹ Trends in Contraceptive Use Worldwide 2015, United Nations Population Division, Annex Table 1, pp. 36-42, http://www.un.org/en/development/desa/population/publications/pdf/family/trendsContraceptiveUse2015Report.pdf

⁸² Constitution of the United Arab Emirates (1971), as amended, Article 26.

⁸³ Constitution of the United Arab Emirates (1971), as amended, Article 29.

⁸⁴ Constitution of the United Arab Emirates (1971), as amended, Article 34.

⁸⁸ Human Development Report 2020. The Next Frontier: Human Development and the Anthropocene. Briefing Note for Countries on the 2020 Human Development Report: United Arab Emirates, <u>https://hdr.undp.org/sites/default/files/Country-Profiles/ARE.pdf</u>.



<i>contract?</i> <u>Applicable CEDAW Provision</u> Article 16(1)(g) Para. 24 GR21 Para. 34 GR29	The PSL guarantees the right of a married woman to pursue an education, visit her immediate relatives, and retain control of her financial assets. ⁸⁵ Amendments to the law in 2019 and 2020 abolished the obedience requirement by a wife, and added a provision to clarify that leaving the house to purse work – as long as it is within the bounds of the law, social custom, or is a matter of necessity – may not be considered a violation of a wife's marital obligations. ⁸⁶		these conditions. The PSL stipulates that violation of written conditions in the marriage contract can be ground for annulment. ⁸⁷	According to official statistics, Emirati women make up 65% of all workers in the Government sector. In 2018, women working in the federal government accounted for 44% of all civilian jobs in the federal Government, 41% of leadership positions, 69% of educational and assistant educational positions, and 73% of medical and assistant medical positions. ⁸⁹
Inheritance rights Are women and men in the same degree of relationship to a deceased entitled to equal shares in the estate and to equal rank in the order of succession? Are there procedures to address any inequalities in inheritance between women and men e.g. can a will be written, can beneficiaries agree to inherit	Generally, inheritance rights between women and men are unequal. Articles 313-361 of the PSL details the inheritance shares among beneficiaries, and in many instances, a woman receives half the share of a man with the same degree of relationship to the deceased.	The UAE has a reservation to Article 2(f) of CEDAW on the basis that it violates the rules of inheritance established in accordance with		

⁸⁵ UAE Personal Status Law (2005), as amended, Article 55.

⁸⁶ UAE Personal Status Law (2005), as amended, Articles 71-72.

⁸⁷ UAE Personal Status Law (2005), as amended, Article 20.

⁸⁹ UAE State Party Report to CEDAW, U.N. Doc. CEDAW/C/ARE/4 (2020), para. 83.



equal shares of the estate or can the children agree to forgo their inheritance in favour of their mother upon the death of their father?			Shariah principles. ⁹⁰	
Applicable CEDAW Provision				
Paras. 34-35 GR21				
Paras. 49-53 GR29				
Violence against women in the family Are there laws that define what constitute domestic violence such as battery, female circumcision,	In 2016, the UAE amended article 53 of the Penal Code, removing spousal "discipline" as a permitted act of violence, and in 2020, it repealed article 334 of the same law, which enabled	In 2010, the Federal Supreme Court upheld a husband's right to "chastise" his wife and children as long as there were no		In the absence of official statistics on domestic violence, it is difficult to estimate the scale of the problem and its social harms, but anecdotal
marital rape and other forms of sexual assault and violence that affect a woman's mental health	lenient sentences for honor killings. ⁹¹	physical marks. ⁹⁶	2	evidence points to a degree of prevalence of spousal abuse that often goes
which are perpetuated by	In 2019, the UAE enacted its		r	unreported or unpunished
traditional attitudes? Is there	first Domestic Violence Law,			due to loopholes in the law
specific legislation that recognises	which enshrines certain			and authorities' reported
domestic violence as a crime? Is	protections for women from acts			prioritization of
the husband allowed to discipline	of violence within the family.			reconciliation and the
his wife? Can a suspected				preservation of family unity
perpetrator marry his alleged	Domestic violence is defined in			and integration.97
abused victim to avoid	the law as any act or threat that			
punishment? Are there support	one member of the family			A recent study conducted
services for women who are the	commits against another, in			between 2016 and 2017

⁹⁰ United Nations Treaty Collection Website, <u>https://treaties.un.org/Pages/ViewDetails.aspx?src=TREATY&mtdsg_no=IV-8&chapter=4&clang=_en</u>

⁹¹ UAE Penal Code (1987), as amended, Articles 53, 334. In 2021, the UAE enacted a new Penal Code enshrining these amendments, see Law No. 31 of 2021, https://laws.uaecabinet.ae/ar/materials/law/1529.

⁹⁶ International Center for Justice and Human Rights, "End All Injustice against Women in the United Arab Emirates, Submission to the CEDAW Committee for the 62nd Session, 2015, p. 4, <u>http://tbinternet.ohchr.org/Treaties/CEDAW/Shared%20Documents/ARE/INT_CEDAW_NGO_ARE_21873_E.pdf</u>

⁹⁷ Interview with UAE-based attorney, January 2020.



victime of aggregation or obvice 2	avagag of his guardianatic	ſ	[]	revealed on ECM
victims of aggression or abuses?	excess of his guardianship,			revealed an FGM
	maintenance, authority, or			prevalence rate of over
Applicable CEDAW Provision	responsibility, and results in			41% among female
GRs 12 & 19	physical, psychological, sexual,			participants. ⁹⁸ Over 69%
Para. 40 GR21	or economic harm. ⁹² Marital			percent of participants
	rape is not specifically			considered FGM to be a
	criminalized in the law.			social custom, whereas
				only 5% considered it a
	The Domestic Violence Law			religious obligation and
	enables victims of domestic			20% considered it a
	violence to obtain protection			recommended act.99
	orders, within certain time limits.			Around 73% of participants
	The public prosecution may			were against FGM. ¹⁰⁰
	issue a 30-day protection order,			5
	renewable for an additional 60			
	days, after which a renewal			
	order must be issued by a			
	competent court, for a period			
	not to exceed six months. ⁹³ The			
	law introduces fines and prison			
	penalties for violating protection			
	orders and for specific acts of			
	domestic violence. ⁹⁴			
	domestic violence."			
	Article 10 of the Democratic			
	Article 10 of the Domestic			
	Violence Law mandates that the			

⁹² UAE Domestic Violence Law (2019), Article 3, <u>https://www.gbc.gov.ae/assets/uploads/gbc_family_violence_2019.pdf</u>.

⁹³ UAE Domestic Violence Law (2019), Articles. 6-7.

⁹⁴ UAE Domestic Violence Law (2019), Articles 8-9.

⁹⁸ Prevalence, knowledge, attitude and practices of female genital mutilation and cutting (FGM/C) among United Arab Emirates population, 20 April 2020, <u>https://bmcwomenshealth.biomedcentral.com/articles/10.1186/s12905-020-00949-z</u>.

⁹⁹ Prevalence, knowledge, attitude and practices of female genital mutilation and cutting (FGM/C) among United Arab Emirates population, 20 April 2020, https://bmcwomenshealth.biomedcentral.com/articles/10.1186/s12905-020-00949-z.

¹⁰⁰ Prevalence, knowledge, attitude and practices of female genital mutilation and cutting (FGM/C) among United Arab Emirates population, 20 April 2020, https://bmcwomenshealth.biomedcentral.com/articles/10.1186/s12905-020-00949-z.



	public prosecution offer a "reconciliation" option to victims of domestic violence. ⁹⁵ The UAE has not adopted legislation to criminalize female genital mutilation (FGM).			
Nationality rights Does a wife have the right to confer her citizenship on foreign husbands and children? Can the nationality of an adult woman be arbitrarily removed because of marriage or dissolution of marriage or because her husband or father changes his nationality? <u>Applicable CEDAW Provision</u> Article 9 Para. 6 GR21	Article 8 of the Constitution provides that no Emirati may be deprived of his nationality, nor may his nationality be withdrawn except in exceptional circumstances which shall be defined by law. ¹⁰¹ Matters relating to citizenship and naturalization are governed by the Nationality Law, No. 17 of 1972, and its subsequent amendments. The Nationality Law enables an Emirati man to confer citizenship to his children, regardless of their mother's nationality, at the time of birth. ¹⁰² A foreign wife of an	The UAE has taken a reservation to Article 9 of CEDAW with respect to equal nationality rights, which it had indicated to be matter to be governed by national legislation. ¹⁰⁶	Regulations, procedures and forms for applying for UAE citizenship are available on the website of the Federal Authority for Identity, Citizenship, Customs, and Port Security. ¹⁰⁷	According to official statistics, 3,354 individuals were granted UAE citizenship in 2019 as part of an initiative to nationalize children born of Emirati women and foreign husbands, who met the legal criteria. ¹⁰⁸ The 2020 UAE report to the CEDAW Committee further stated that the UAE Cabinet had issued a number of decisions for the benefit of children born to female UAE citizens, including the issuance of work permits and allowing their enrolment in higher technical colleges on the

⁹⁵ UAE Domestic Violence Law (2019), Article 10.

¹⁰¹ Constitution of the United Arab Emirates, Article 8.

¹⁰² Nationality Law (1972), as amended, Article 2, <u>https://icp.gov.ae/about-us/laws-and-legislation/</u>.

¹⁰⁶ United Nations Treaty Collection Website, <u>https://treaties.un.org/Pages/ViewDetails.aspx?src=TREATY&mtdsg_no=IV-8&chapter=4&clang=_en</u>

¹⁰⁷ Online Services, Federal Authority for Identity, Citizenship, Customs, and Port Security, <u>https://icp.gov.ae</u>.

¹⁰⁸ UAE State Party Report to CEDAW, U.N. Doc. CEDAW/C/ARE/4 (2020), para 69.



Emirati man may be naturalized	same terms as UAE citizen
after seven years of applying for	born to Emirati fathers. ¹⁰⁹
citizenship if the couple has	
children, and after ten years if	
no children were born. ¹⁰³	
Emirati women may not confer	
citizenship to their children at	
the time of birth, except in	
cases where the father is	
stateless or unknown. A 2017	
amendment to the Nationality	
Law enables an Emirati woman	
to apply for citizenship for her	
children, after the lapse at least	
six years from the date of	
birth. ¹⁰⁴ An Emirati woman may	
not confer citizenship on her	
foreign husband. In all cases,	
no one may be naturalized	
without renouncing the	
nationality of origin. ¹⁰⁵	

¹⁰³ Nationality Law (1972), as amended, Article 3.

¹⁰⁴ Nationality Law (1972), as amended, Article 10 Bis.

¹⁰⁵ Nationality Law (1972), as amended, Article 11.

¹⁰⁹ UAE State Party Report to CEDAW, U.N. Doc. CEDAW/C/ARE/4 (2020), para 69.



ACCESS TO JUSTICE (please include sources to information as much as possible)

SYSTEM	PROCEDURES	CHALLENGES FOR WOMEN	GOOD PRACTICES IN COURT SYSTEM
How are Muslim family law (i.e.	Are the procedures pertaining to	What are some key challenges that	Are there any good practices,
marriage and family related) cases	family matters (e.g. divorce,	Muslim women face in accessing justice	procedures, or policies that you
administered in your country? (E.g.	maintenance etc) defined in	on family law matters?	would like to share pertaining to
Do you have a Quazi/Kadhi court	family law and/or are there	(E.g. lack of accessibility, costly and bad	how courts in your country deal with family law cases?
system, family courts or civil courts?)	guidelines/policies available for judges/Kadhis?	procedures, delayed processes, gender insensitive judges, etc?)	(E.g. prioritizing certain types of
	Judges/Radins !	insensitive judges, etc.)	cases, timely delivery of
How many courthouses/court rooms	In general practice, do	Local experts indicate that social stigma	decisions, clear procedure, etc.)
around the country administer	judges/Kadhis follow procedures?	and family pressures, in addition to	
Muslim family law cases?		prejudiced or gender-insensitive judges,	The UAE Ministry of Justice has
	How much judicial discretion do	represent the most significant obstacles to	introduced large-scale
If civil or Kadhi courts - what cases	judges/Kadhis have over	women seeking justice or redress in	automation of services, including
are handled by what courts?	marriage and family matters?	courts. Many women opt to avoid	now enables online case
The second March Constants and the second		resorting to court to avoid social pressures	searches, viewing of hearing
How many Muslim family law-related	Are there appeal processes?	or retaliation by authority figures in their	schedules, applying to register a
judges are there? Are there women working within the court system as	The Procedures of Sharia courts	families. ¹²² Difficulties in accessing competent and affordable lawyers,	marriage, accessing lawyers' databases, and electronic filing
judges/marriage registrars e.t.c?	are governed by Law no. 11 of	including female lawyers, can be another	for various services. ¹²⁴ An online
Judges/manlage registrars e.t.c.	1992 with Respect to Civil Court	obstacle, especially in periphery areas. ¹²³	case management system
Do lawyers represent clients?	Procedures and its	obstable, copedially in periphery areas.	enables parties to file documents
	amendments. ¹¹⁵		electronically, reduces delays in
Personal Status cases for Muslims			court cases, and improves
are adjudicated by Sharia courts,	The Family Guidance Section in		efficiency in making information
which are part of the UAE civil court	the judiciary of each Emirate is		and documents accessible to all
	the first point of contact for		

¹¹⁵ UAE Civil Courts Procedures Law, No. 11 of 1992, as amended, <u>https://elaws.moj.gov.ae/UAE-MOJ_LC-Ar/00 اجراءات/UAE-LC-Ar_1992-02-</u> 24_00011_Kait.html?val=AL1.

¹²² Interview with UAE-based attorney, January 2020.

¹²³ Interview with UAE-based attorney, January 2020.

¹²⁴ Federal Judiciary, UAE Government Portal, Updated 29 March 2022, <u>https://u.ae/en/about-the-uae/the-uae-government/the-federal-judiciary</u>.



system. ¹¹⁰ There are Sharia court	personal status cases, and it	parties. ¹²⁵
chambers in each of the seven	attempts to resolve cases free of	
Emirates that form the UAE.	charge before they are referred to	
	trial at the Shariah court of first	
Cases related to domestic violence	instance. ¹¹⁶ If the parties fail to	
are adjudicated in the criminal	reach an amicable agreement,	
courts of each Emirate.	the dispute will be referred to the	
	Sharia court of first instance after	
Women can hold judicial positions in	the payment of applicable court	
the UAE, including as prosecutors,	fees. ¹¹⁷	
marriage officials, and judges. ¹¹¹		
There are currently four Emirati	The Personal Status Law	
female judges (but none in Shariah	instructs judges to interpret the	
courts so far). ¹¹² The first female	provisions of the law in	
prosecutor in the family section was	accordance with the principles of	
appointed in 2007. ¹¹³	Islamic jurisprudence (figh). ¹¹⁸ For	
	matters not explicitly covered in	
In all types of cases, parties may be	the law, judges have the	
represented by lawyers. The Judicial	discretion to apply the rules of	
departments in the different	Maliki jurisprudence, followed by	
Emirates provide the public with an	the rules of Hanbali, Shafi'i,	
online database of lawyers. ¹¹⁴	Hanafi jurisprudence, in that	
	order. ¹¹⁹	

- ¹¹⁶ Federal Judiciary, UAE Government Portal, Updated 29 March 2022, <u>https://u.ae/en/about-the-uae/the-uae-government/the-federal-judiciary</u>.
- ¹¹⁷ Federal Judiciary, UAE Government Portal, Updated 29 March 2022, <u>https://u.ae/en/about-the-uae/the-uae-government/the-federal-judiciary</u>. See, e.g., the Family Guidance Section of the Abu Dhabi Judicial Department, <u>https://www.adjd.gov.ae/ar/pages/family-guidance.aspx</u>.
- ¹¹⁸ UAE Personal Status Law (2005), as amended, Article 2.
- ¹¹⁹ UAE Personal Status Law (2005), as amended, Article 2.

¹¹⁰ Federal Judiciary, UAE Government Portal, Updated 29 March 2022, <u>https://u.ae/en/about-the-uae/the-uae-government/the-federal-judiciary</u>.

¹¹¹ Women in the UAE, UAE Ministry of Foreign Affairs and International Cooperation, <u>https://www.mofaic.gov.ae/en/Missions/Paris/The-UAE/Women-in-the-UAE</u>.

¹¹² Women in the UAE, UAE Ministry of Foreign Affairs and International Cooperation, <u>https://www.mofaic.gov.ae/en/Missions/Paris/The-UAE/Women-in-the-UAE</u>.

¹¹³ "Female Emirati Public Prosecutor Honoured," 1 September 2015, <u>https://www.emirates247.com/news/emirates/female-emirati-public-prosecutor-honoured-2015-09-01-</u> <u>1.601929</u>.

¹¹⁴ See, e.g., Services, Abu Dhabi Judicial Department, <u>https://www.adjd.gov.ae/AR/Pages/EServiceDirectory.aspx</u>.

¹²⁵ Federal Judiciary, UAE Government Portal, Updated 29 March 2022, <u>https://u.ae/en/about-the-uae/the-uae-government/the-federal-judiciary</u>.



In each of the seven Emirates, Shariah court chambers are divided into courts of first instance and courts of appeal. ¹²⁰ Judgment of Sharia appeals chambers may, in turn, be appealed to the Court of Cassation of each Emirate, which can vacate Sharia appeals court rulings and decide on the merits of a case. ¹²¹	
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¹²⁰ Federal Judiciary, UAE Government Portal, Updated 29 March 2022, <u>https://u.ae/en/about-the-uae/the-uae-government/the-federal-judiciary</u>.

¹²¹ Federal Judiciary, UAE Government Portal, Updated 29 March 2022, <u>https://u.ae/en/about-the-uae/the-uae-government/the-federal-judiciary</u>; Personal Status Law (2005), as amended, Article 13.