

MALAYSIA¹

OVERVIEW OF MUSLIM FAMILY LAWS & PRACTICES (Updated as at 22 February 2022)

Family Law Matter	Description					
Family Law Matter	Legislative Framework	Case Law	Policy	Procedure	Practice	
Equality of spouses in marriage (Andi) Is there a Constitutional provision on equality and are there exceptions? Are there specific laws that recognise marriage as a partnership of equals i.e. are family laws and/or other laws relating to marriage and family relations codified or uncodified? If codified, what are the titles of all the applicable laws? If codified,	gender. ² Article 8(5) of the Constitution allows for different personal laws based on religious belief. ³ Article 121(1A) of the Constitution empowers the <i>Shari'ah</i> courts		Malaysia has the following reservations to CEDAW: ^{11,} • Articles 9(2), 16(1)(a), 16(1)(c), 16(1)(f) and 16(1)(g). These reservations are made on the basis of the State party's general declaration that its accession to CEDAW is "subject to the	Lack of clarity in terms of procedure or process for nusyuz applications in the Shari'ah courts, and lack of legal definition in the IFLA. No specific form available in the Act for an application	Report, Malaysia ranked 59 on both	
the applicable laws? If codified, do these laws apply to all citizens	1		is "subject to the understanding that the	for an application to file <i>nusyuz</i> .	Sisters-in-Islam, ¹⁹ The IFLA has been	

_

This Musawah project to map Muslim Family Laws globally was led by Zainah Anwar and coordinated by Lead Researcher Sharmila Sharma, with substantive support from Salma Waheedi and students at the International Human Rights Clinic, Harvard Law School. For this Malaysia country table, we would also like to thank Sisters in Islam (SIS), Malaysia and Cassandra Rasmussen from Harvard Law School, and for their inputs in its preparation.

Article 8 of Malaysia's Constitution (1957) p. 23, https://lom.agc.gov.mv/ilims/upload/portal/akta/LOM/EN/Federal%20Constitution%20(Reprint%202020).pdf

Article 8(5) of Malaysia's Constitution (1957),p. 23, https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Federal%20Constitution%20(Reprint%202020).pdf

United Nations Treaty Collection Website, https://treaties.un.org/Pages/ViewDetails.aspx?src=TREATY&mtdsg_no=IV-8&chapter=4&clang=_en

UNDP, "Human Development Report 2016", Table 5, pp. 214-217, http://hdr.undp.org/sites/default/files/2016 human development report.pdf

Sisters-in-Islam, "Press Statement on 100 Years of International Women's Day", 7 March 2011, http://www.sistersinislam.org.my/print.php?news.785



For more info: musawah@musawah.org

irrespective of religion? If not, do these laws apply to all Muslims or are there different codified laws for different sects within Islam? If uncodified, or if codified laws do sufficiently address particular issue, how is the issue addressed e.g. what Muslim school of law is applicable? Do these laws explicitly state gender-stereotypical between husbands and wives e.g. the husband is the head of the household or the wife is the primary caregiver?

Applicable CEDAW Provision
Article 16(1)(c)

Paras. 17-18 GR21 Paras. 54-55 GR29 (Paragraph 1 of the List II (State List) of the Ninth Schedule) (" the State List"), that includes matters of marriage, divorce, creation and punishment of offences by persons professing the religion of Islam against precepts of that religion, among others.⁴

It follows, any matters pursuant to the State List will be adjudicated before the *Shari'ah* courts.

The laws that govern matters regarding marriage and family relations of the majority Muslim population in Malaysia vary between the different states in Malaysia.⁵ The Government of Malaysia has developed a "model"

provisions of the Convention do not I conflict with the provisions of the Islamic Shari'ah law and the Federal Constitution of Malaysia; 12 and

Article 11. This
reservation was made
"as a reference to the
prohibition of
discrimination on the
basis of equality
between men and
women only."

The Government of Malaysia in its 2016

Therefore the fallback is on the general provisions under 2 different Acts, 15 where application of nusyuz is made using summons.

At the moment, an application for *nusyuz* is allowed to be made in addition to a main application and must not be made separately¹⁶ through filing of summons.¹⁷ The

amended to make it gender-neutral. On the one hand, men have been accorded with more rights. Such enhanced rights include:

 Reducing the husband's burden of proof to justify polygamous marriage. The husband need only provide proof that such а marriage was either "just or necessary" as opposed to "just

⁴ Article 121(1A), List II (State List) of Ninth Schedule of Malaysia's Constitution (1957), pp. 112 and 198, https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Federal%20Constitution%20(Reprint%202020).pdf

Article 74(2), List II (State List) of Ninth Schedule of Malaysia's Constitution (1957), pp. 72 and 198, https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Federal%20Constitution%20(Reprint%202020).pdf. There are 13 states in Malaysia namely Johor, Kedah, Kelantan, Melaka, Negeri Sembilan, Pahang, Perak, Perlis, Pulau Pinang, Selangor, Terengganu, Sarawak and Sabah and three Federal Territories, namely, Kuala Lumpur, Labuan and Putrajaya

¹² Malaysia reiterated this position in the February, 2018 Malaysia CEDAW Review in Geneva, "Press Release: Malaysia Successfully Presented Reports On The Convention On The Elimination Of All Forms Of Discrimination Against Women (CEDAW), Feb 2018, https://www.kpwkm.gov.mv/kpwkm/uploads/files/KenyataanMedia/SIARAN%20MEDIA%202018/PRESS%20RELEASE. CEDAW.pdf

Section 47 of the Administration of Islamic Law (Federal Territories) Act 1993 that states the jurisdiction of a Subordinate *Shari'ah* court, and the Syariah Court Civil Procedure (Federal Territories) Act 1998.

Practice Direction No. 11/ 2001, "Nusyuz case", http://bsktransit.jksm.gov.my/aa/uploads/112001.pdf (original text in Bahasa Malaysia)

Section 7 of the Syariah Court Civil Procedure (Federal Territories) Act 1998,

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng act lib.nsf/f0a1dd6010da414b48256815001bd4fc/ae4e7086ef3b802f48256816000874dc?Open

Document



For more info: musawah@musawah.org

law" entitled the Islamic Family Law (Federal Territories) Act (IFLA).⁶ IFLA applies to the three federal territories of Kuala Lumpur, Putrajaya and Labuan. The different states in Malaysia may adopt IFLA either in its entirety or with modification.⁷

According to Section 134A of IFLA, in the absence of codified laws that sufficiently address a particular matter of personal status of Muslims, *Hukum Syarak* applies. *Hukum Syarak* is defined by Section 2 of IFLA as "*Hukum Syarak* according to the *Mazhab* Shafie, or according to one of the *Mazhab* Maliki, Hanafi or Hanbali."

Despite the equality guarantee under Article 8 of the Constitution, the IFLA provides for a marital framework based on 'reciprocal' or 'complementary' rights (as opposed to 'equal' rights)

report to the CEDAW Committee explained that:¹³

- Malaysia maintains two parallel family legal systems - one based on Shari'ah and the other on English common law; and
- Shari'ah laws are purely state matters under the Constitution. The Malaysian | government currently seeking to accomplish uniformity Shari'ah laws throughout the country in order to advance the rights of women. This includes developing model laws and I procedures that quarantee the rights of women. For instance,

practice in most Shari'ah Courts across Malaysia, is to file a summons with Statement of Claim stipulating the allegations of nusyuz against the wife.

Alternatively. husband can preceed with an application to Court for an order for the wife to obev (perintah kembali taat) and to return her matrimonial home, if she leaves the house without permission. When the wife disobevs the court order. she be can

and necessary" as was the case in the past; and

 Providing husbands with the ability to freeze the assets of their wives or stop them from disposing their property for the purposes of division of matrimonial assets (harta sepencarian),

On the other, there was no corresponding enhancement in the rights of women, thus placing women in a more vulnerable position than in the past. For instance,

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng_acta_lib.nsf/4b314f2676577d0d4825762c0005a316/97477af38dc616ea4825763300281d0a?Op enDocument

lslamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf as amended by the Islamic Family Law (Federal Territories) (Amendment Act) (2006),

Pascale Fournier et al, "En-gender-ing Legal Reforms: Islamic Law in Africa and East Asia", (Amsterdam Law Forum, 3:2, 2011), p. 107, http://amsterdamlawforum.org/article/viewFile/213/405

Sections 2, 134A of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/3-5 (2016), paras. 25-29, 183, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx



For more info: musawah@musawah.org

between the two spouses, whereby in return for maintenance and protection from her husband. a wife is expected to obey him. Thus:9

- Based on Section 59(1) of IFLA, a husband is obligated to pay his wife maintenance:
- Based on Section 59(2) of IFLA, the wife is obligated to obev the lawful wishes or commands of her husband or risk losing her maintenance. A wife is deemed disobedient (nusyuz) if, without valid reason, she: (i) withholds her association with her husband: (ii) leaves her husband's home against his wishes; or (iii) refuses to move with him to another home or place;
- No similar provision is found in the IFLA to deem a husband nusyuz in the event he disobevs his obligations under the Hukum Syarak.
- Nusyuz is only mentioned within the provision relating to

legal provisions relating to reciprocal actions to allow the enforcement of warrants. summons, orders or judgments made in one state in other states in Malavsia have been introduced in most | Section 59(3) of states within Malaysia.

 This provision allows a woman to enforce their rights based on the judgement of Shari'ah court in any state, thereby making it relatively more difficult | However there is for husbands to avoid their court-ordered obligations in terms of maintenance, etc. In addition, the Syariah Evidence, Court Syariah Criminal Procedures and Syariah Court Civil Procedure which are

punished contempt of court, and the husband can proceed to file for a summons to convict her of nusyuz in Court.

Pursuant IFLA, a wife's nusyuz status can cease when she repents and obeys the lawful wishes and commands of her husband.

no clear procedure or process to determine the cessation of а wife's nusyuz status in Court.

despite the increase in the financial rights of men as a result of amendments that were made to IFLA, a woman's right to maintenance remains restrictive in that she must obev her husband or risk losing her financial maintenance.

Husbands are with afforded expansive rights to initiate nusyuz proceedings against the wife either under civil proceedings (through the Court) or criminal proceedings (through the State's Prosecution Department).²⁰ On one hand, he can file а nusyuz application in the

Sections 59, 128-129 of the Islamic Family Law (Federal Territory) Act (1984), https://lom.agc.gov.mv/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

[&]quot;Pensabitan Nusyuz Isteri di Mahkamah Rendah Syariah Ipoh Perak (Translated as: Conviction of Nusyuz of Wife in the Syariah Subordinate Court of Ipoh Perak)", Amir Fariz bin Che Man, Zaini bin Nasohah, dan Fasahah binti Haji Abu Mansor, Journal of Human Development and Communication Volume 3 (Special Issue), 2014 [27-46]



For more info: musawah@musawah.org

wife's	3	maintena	ance.	No
spec	ific	definition	provided	l in
the A	ct.			

- Section 127 of IFLA penalises a husband who ill-treats his wife or cheats his wife of her property;
- Section 128 of IFLA penalises a husband who fails to give proper justice to his wife; and
- Section 129 of IFLA penalises a wife who willfully disobeys an order of her husband.

Marriage and family relations of Malaysia's non-Muslim minority communities are mainly governed by the Law Reform (Marriage and Divorce) Act (LRA).¹⁰ The LRA exclusively recognises civil marriages. It is a federal law and applies equally to all states in Malaysia.

uniform and applicable in different states have standardised the procedures in the *Shari'ah* courts.

In addition, the Malaysian government reiterated its position that its reservations on specific paragraphs of Article 16 have to be maintained because the understanding of the principle of "equality" as expounded in Article 16 has to be considered within the realm of the Shari'ah which quarantees complementary rights and responsibilities between spouses in order to preserve the sacred bond matrimony. Nevertheless, there have been instances where Shari'ah matters are discussed at length in areas that are not prescribed in depth in the primary sources of

Shari'ah civil court in addition to a main application²¹ e.g. divorce. The consequence upon a nusyuz conviction is the wife will be denied maintenance. On the other hand. husbands can initiate criminal prosecution against the wife by lodging a complaint to the Prosecution Division of the Islamic Religious Department. An investigation under criminal proceedings will trigger Section 129 IFLA as the matrimonial penalty provision. The consequence upon a nusyuz conviction

is the wife can be

monetarily

penalised.

Law Reform (Marriage and Divorce) Act (1976), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20164.pdf

Practice Direction No. 11/ 2001, "Nusyuz case", http://bsktransit.jksm.gov.my/aa/uploads/112001.pdf (original text in Bahasa Malaysia)

			Islamic law. In this regard, the concept of siasah shar'iyyah or public policy is used and has been used in marriage. 14		
	Legislative Framework	Case Law	Policy	Procedure	Practice
Minimum and equal legal age for marriage (Andi)	Child marriage is permissible in the Malaysian legal framework; in the civil law, the customary law and the <i>Shari'ah</i> law. ²²		Cabinet ministers continue to have different positions on the issue:	The verification of the age of the prospective bride and groom is	Various sources suggest that child marriage is a relatively common
Is there a minimum age of marriage? Are there exceptions to the minimum age (e.g. min. age at 18, with exceptions to 16)? Is there an absolute minimum age without exceptions? Is there equality in the minimum age of marriage? Does the minimum age of marriage match the age of majority? Is there a minimum age	marriage is 16 for females and 18 for males as per Section 8 of IFLA. However, Section 8 also provides that a <i>Shari'ah</i> judge may grant written permission for the marriage of persons under the stipulated ages "in certain"		In 2014, the Fatwa Committee of Malaysia's National Council of Islamic Religious Affairs published a religious ruling (fatwa) declaring that child marriage was not obligatory and was not a "healthy" practice. 30	usually done prior to the marriage when the couple submit their marriage application to the marriage registrar. ³⁴ Court procedures	Ministry of Women, Family and Community Development between 2010 and 2015, a total of 9,061 children
verification process before the marriage is concluded?	IFLA does not stipulate an absolute minimum age below		In January 2020, a National Action Plan in Handling the Causes of	in ascertaining consent of the child are	below their respective legal minimum age for

¹⁴ Malaysia State party report, U.N. Doc. CEDAW/C/MYS/3-5 (2016), paras. 183-184, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

[&]quot;Child Marriage in Malaysia (Working paper) for UNICEF", Prof Dato' Noor Aziah Mohd Awal, Mohd Al Adib Samuri, Universiti Kebangsaan Malaysia, (2018) pp. 46 to 47, https://www.unicef.org/malaysia/media/711/file/Child%20marriage%20in%20Malaysia.pdf

Section 8 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.mv/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf 23 30

Girls Not Brides, "Malaysia", Child marriages around the world, http://www.girlsnotbrides.org/child-marriage/malaysia/

³⁴ Information obtained from Malaysian advocate, February 2017



For more info: musawah@musawah.org

Applicable CEDAW Provision

Article 16(2)

Paras. 36-39 GR21

which a marriage may not be authorised.

Further, it is an offence which is punishable with a fine not exceeding one thousand ringgit or with imprisonment not exceeding six months or with both such fine and imprisonment for any person who uses any force or threat -

(b) to prevent a man who has attained the age of eighteen years or a woman who has attained the age of sixteen years from contracting a valid marriage.²⁴

In 2018, the Selangor Legislative Assembly passed an amendment to amend Section 8²⁵ of the Islamic Family Law (Selangor) Enactment 2003 (IFLS) to

Marriage³¹ Child was launched by the Ministry of Women. The Plan detailed out 17 strategies involving 61 ministries, agencies, state agencies, Non-profit Organisations and International Bodies. From 2020 to 2025, the Plan was to address the causes of child marriage through policy changes, legislative improvements and the implementation of awareness programmes and activities.

The abrupt change of government from the Pakatan Harapan administration to Perikatan Nasional may

inconsistent.35

However in 2018,

the Malaysian Shari'ah Judiciary Department (JKSM) has created Guidelines or Standard Operating Procedure (SOP)³⁶ to tighten the approval of applications for underage marriage by a Shari'ah judge.37

guidelines

issued

The

were

marriage tied the knot; of the 9,601 children, 69% (or 6,286) were Muslim children (Muslim males below 18 and females below 16). During the period, same Shari'ah court records indicate that Muslim child marriages increased by 4% from 981 cases in 2010 to 1,025 in 2015. although between 2013 and 2015, Muslim child marriage fell 6%. from

Section 37 of the Islamic Family Law (Federal Territories) Act (1984),

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng_act_lib.nsf/b3ac9c218c8efdc4482568310022d8b3/d50d8d5b1efffb09482569810025f121?OpenDocument

²⁵ Section 8 of the Islamic Family Law (Selangor) Enactment 2003 (IFLS) stipulates the minimum age of marriage is 16 for females and 18 for males with exception, a marriage can be allowed provided a *Shari'ah* Judge has granted permission in writing in certain circumstances.

Executive Summary National Strategy Plan In Handling The Causes Of Child Marriage, Ministry of Women and Community Development, 16 January 2020, https://www.kpwkm.gov.my/kpwkm/uploads/files/Dokumen/Pelan%20Strategi%20Perkahwinan%20Bawah%20Umur/EXECUTIVE%20SUMMARY.pdf
Information obtained from Malaysian advocate, February 2017

Instruction Of The Chief Syarie Judge Of The State Of Melaka No.1 Year 2018 - Application For Permission To Marry A Minor, https://www.mahsyariahmelaka.gov.my/msnmfiles/Pekeliling_ArahanKHS/2018/Arahan%20KHS%20MSNM%20Bil.1-2018.pdf (Original Text in Bahasa Malaysia)

Written Answer of YAB Dato' Seri Dr. Wan Azizah Dr. Wan Ismail, the Deputy Prime Minister & the Minister of Women, Family and Community Development: Fourteenth Session, First Term, First Meeting (Original text in Bahasa Malaysia), 19 May 2016, p. 12, https://www.kpwkm.gov.my/kpwkm/uploads/files/Dokumen/Jawapan%20Dewan%20Negara/27%20Ogos%202018%20(Gabung).pdf



For more info: musawah@musawah.org

increase the minimum age of
marriage for females and males in
Selangor to 18 and another
enactment to facilitate the court
process, ²⁶ with exceptions the
minimum age can be lowered in
conformity to strict guidelines
through an application in court,
outlined in a newly inserted
section 8A. ²⁷

As Shari'ah law is under the purview of each States in Malaysia, the amendment made to Selangor state is only applicable to females and males in the said state. This set as an example to encourage other states to amend their Islamic

have impacted on the implementation of the National Action Plan.

Despite the reiteration of Malaysia's commitment to address child marriage by the new Minister of MWFCD at the United Nations International Children's Fund (Unicef)'s Advocacy Brief online launch in 2021.32 in December³³ the Islamic Religious Affairs minister Idris Ahmad, said the government will not raise the legal marriage age for Muslim women from 16 to

through a circular letter. which essentially practice direction, of the director-general/ Chief Shari'ah Judge of the Shari'ah Judiciarv Department which had come into effect on September 28. 2018.38

The considerations include, the interests of

1,090 in 2013 to 1,025 in 2015;⁴¹

- Malaysia estimates 1500 children marry every year (as of 2018).42 An estimated 1856⁴³ children were married in year 2018 alone. where 83% of them are Muslim children.44
- Between January and September 2020, the Women, Family,

²⁶ "Selangor Raises Minimum Age of Marriage from 16 to 18", *The Sun Daily*, 6 September 2018 https://www.thesundaily.my/archive/selangor-raises-minimum-age-marriage-16-18-YUARCH576572

Section 8A of the Islamic Family Law (Selangor) (Amendment) Enactment (2018),

https://jakess.gov.my/pdffile/ENAKMEN/Enakmen-enakmen%20negeri%20Selangor/Enakmen%20Keluarga/RUU%20UNDANG-UNDANG%20KELUARGA%20ISLAM%20%28NEGERI%20SELANGOR%29%20%28PINDAAN%29%202018.pdf

Malaysia committed to addressing child marriage, says Rina Harun", *The Malay Mail*, 9 March 2021,

https://www.malaymail.com/news/malaysia/2021/03/09/malaysia-committed-to-addressing-child-marriage-says-rina-harun/1956223

[&]quot;Legal marriage age for Muslim women to stay at 16, says government", *Free Malaysia Today*, December 16, 2021 https://www.freemalaysiatoday.com/category/nation/2021/12/16/legal-marrying-age-for-muslim-women-to-stay-at-16-says-govt/

https://www.freemalaysiatoday.com/category/nation/2021/12/16/legal-marrying-age-for-muslim-women-to-stay-at-16-says-govt "Underage marriage among Muslims sees slight drop after new SOPs [NSTTV]", New Straits Times, 16 December 2021,

https://www.nst.com.my/news/nation/2021/12/754831/underage-marriage-among-muslims-sees-slight-drop-after-new-sops-nsttv

Malaysian Parliament, "Official Statement of the House of Representatives: Thirteenth Session, Fourth Term, Second Meeting" (original text in Bahasa Malaysia), 19

Malaysian Parliament, "Official Statement of the House of Representatives: Thirteenth Session, Fourth Term, Second Meeting" (original text in Bahasa Malaysia), 19 May 2016, p. 17, http://www.parlimen.gov.my/files/hindex/pdf/DR-19052016.pdf

Based on 2007-2017 statistics from the Ministry of Women, Family and Community Development, Malaysia (MWFCD).

This is an estimated number as not all child marriages are recorded.

⁴⁴ "Ending child marriage - Advocacy campaign 2021", https://www.unicef.org/malaysia/ending-child-marriage



For more info: musawah@musawah.org

	Section 27 of IFLA provides that it is the duty of every person to report a potentially void or illegal marriage to the Registrar. ²⁸ Section 52(1)(g) entitles a wife who was given in marriage by her father or paternal grandfather (<i>wali Mujbir</i>) before she attained the age of puberty (<i>baligh</i>) to seek divorce if she repudiated the marriage before attaining 18 and the marriage has not been consummated. ²⁹		18, after taking into consideration the feedback and views of the state governments. This was in response to a question posed in Parliament during Question Time. He said additionally, that the Shari'ah Judiciary Department had introduced a strict Standard of Procedures (SOP) to review underage marriage applications.	children from health, education and socioeconomic aspects. Following the underage marriage SOP, the JKSM issued additional Practice Directions: i) No. 4/2019 issued on 23 December 2019, the Shari'ah High Court is has the jurisdiction to hear and adjudicate on child marriage applications. ³⁹ ii) No. 2/2020, ⁴⁰ issued on 21	and Community Development Ministry reported that the Syariah Judiciary Department Malaysia (JKSM) records for Muslim couples revealed 520 applications for underage marriages, with Sarawak recording the highest number of such cases (83), followed by Kelantan (80), and Sabah (80), (63 cases). In 2021, the Minister of Religious Affairs stated that there
--	---	--	--	---	---

20 0 11 07 11 1

Section 27 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Section 52(1)(g) of the Islamic Family Law (Federal Territories) Act (1984),

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng_acta_lib.nsf/1f6766512d9936a348256aa300143ae8/ead91b822eb80a2a48257634000583c1?OpenDocument

Practice Direction No. 4/2019, "The court hearing and adjudicating cases of child marriage applications", http://bsktransit.jksm.gov.my/aa/uploads/4Tahun2019.pdf (Original text in Bahasa Malaysia)

Practice Direction No. 2/2020, "Format and application of the social/moral report form for the social welfare department for underage marriage application", http://bsktransit.jksm.gov.my/aa/uploads/aa22020.pdf (Original text in Bahasa Malaysia)

⁴⁵ Ministry: 543 child marriages, including applications, in Malaysia from Jan-Sept 2020", *The Malay Mail*, 4 December 2020, https://www.malaymail.com/news/malaysia/2020/12/04/ministry-543-child-marriages-including-applications-in-malaysia-from-jan-se/1928716

For more info: musawah@musawah.org

			December 2020, on the pre-trial forms to be used by the Social Welfare officer to report on the social/moral of the prospective child bride/groom for underage marriage applications.	has been a modest decline in the approval of underage marriage petitions among Muslims since the revised Standard Operating Procedure (SOP) for such applications was implemented. According to him, 2,098 Muslim underage marriage applications were authorised between September 1, 2018 and October 31, 2021. This is less than the 2,885 approvals for minor marriage petitions registered countrywide from September 1, 2015 to August 31, 2018. 46
--	--	--	---	--

"Underage marriage among Muslims sees slight drop after new SOPs [NSTTV]", *New Straits Times*, 16 December 2021, https://www.nst.com.my/news/nation/2021/12/754831/underage-marriage-among-muslims-sees-slight-drop-after-new-sops-nsttv

		in the CC CC resolution of fire 6 m and a single 2 4 and a and a single 2 4 and a and a single 2 and a single 2 and a and a single 2 and a and a single 2 and a and a and a single 2 and a	Earlier that year, in March 2021, the SUHAKAM Children's Commissioner eported based on the statistics from JKSM, only 192 underage publications were submitted in 1020, of which 151 were submitted in 1020, of which 152 were submitted in 1020, of which 153 were submitted in 1020, of which 154 were submitted in 1020, of which 155 equirement that a Shar'iah judge that obtain the submitted in 1020, and 1020
--	--	--	--

⁴⁷ "Child marriages down, says data – but are the numbers true?", *Free Malaysia Today*, 9 March 2021, https://www.freemalaysiatoday.com/category/nation/2021/03/09/child-marriages-down-says-data-but-are-the-numbers-true/



For more info: musawah@musawah.org

		constituting 1.4% of all married women in Malaysia while 73,428 of married men in Malaysia were aged 15-19, constituting 1.2% of all married men in Malaysia. No data was available for girls below 15 who were married; 48 • According to a media report, about 16,000 girls aged below 15 were married in 2010;49 and • According to information on the ground, anecdotal evidence suggests that there may be a large number of unregistered marriages that
--	--	---

48

	involve underage children. ⁵⁰ According to the UNICEF, According to UN World Marriage Data 2015, the average age of first marriage among Malaysian females rose from 25.1 in 2000 to 25.7
	in 2010 while the average age of first marriage among Malaysian males fell from 28.6 in 2000 to 28.0 in 2010.51
	Media reports that document the adverse impact of child marriages often lead to national debates on the need or otherwise to increase the legal minimum age for marriage. 52 For

⁵⁰

⁵¹

Information obtained from Malaysian advocate, February 2017
United Nations Population Division, "World Marriage Data 2015", https://esa.un.org/ffps/Index.html#/maritalStatusData
Dr Muzaffar Shah Mallow, "Protecting Children from Underage Marriages", *New Straits Times*, 17 March 2017, https://www.nst.com.my/news/2017/03/221605/protecting-children-underage-marriages

	instance: In 2016, a lower court dismissed the rape charge against a 21-year-old man after the judge was informed that the man had married the 14-year-old girl he was alleged to
	have raped. A higher court has since ruled that the man must face trial; ⁵³ In 2013, a 12-year-old girl was married off to her 19 year old
	her 19-year-old alleged rapist. Initially, the girl's father filed a police report on the alleged rape, but withdrew it and agreed to have the girl marry the alleged rapist after days

Liz Gooch, "Malaysia's child brides", *Al-Jazeera*, 13 August 2016, http://www.aljazeera.com/indepth/features/2016/08/malaysia-child-brides-160810123204474.html

For more info: musawah@musawah.org

	of begging from the parents of the alleged rapist. During her marriage, the girl was allegedly abused by her in-laws, beaten, and regularly denied food. Her in-laws also purportedly broke their promise to allow the girl to continue schooling after the marriage; ⁵⁴
	• Also in 2013, a 13-year-old girl was married off to her 40-year-old alleged rapist in an effort to withdraw a rape case against the 40-year-old man. In this case, however, the rape case against man proceeded in

"Dad: I agreed to teen daughter's marriage because she has been raped", *The Star*, 29 November 2013, http://www.thestar.com.my/news/nation/2013/11/29/i-had-no-choice-then-says-father-of-teen-girl-dad-i-agreed-to-the-marriage-because-she-had-been-rape/

	court; ⁵⁵ and • In 2010, an 11-year-old girl was found semi-conscious in a mosque. She was married off to a 41 year old man by her father. ⁵⁶ According to Girls Not Bride child marriages are largely driven by culture and tradition. They are also more common among rural and indigenous communities. ⁵⁷ The apparent differing views on the acceptability of child marriages at the policy level is also reflected in the
	the policy level is also reflected in the ongoing debate on the issue among

[&]quot;Marriage cannot negate rape charge, says lawyer", *The Star*, 29 November 2013, http://www.thestar.com.my/news/nation/2013/11/29/marriage-cannot-negate-rape-charge-says-lawyer/

[&]quot;Girl, 11, married to husband, 41, found semi-conscious", The Star, 13 March 2010,

http://www.thestar.com.my/news/nation/2010/03/13/girl-11-married-to-husband-41-found-semiconscious/ Girls Not Brides, "Malaysia", *Child marriages around the world*, http://www.girlsnotbrides.org/child-marriage/malaysia/

				Civil society groups: Conservative Muslim groups have opposed prohibiting child marriage on grounds that include banning of child marriages would lead to a rise in premarital sex because children too have sexual urges;58 Moderate Muslim voices from among the Shari'ah court and civil society, however, have urged for the law to be amended to raise the minimum age for marriage in the interests of children.59
--	--	--	--	--

Mayuri Mei Lin, "PAS MP suggests child marriage the answer for lustful teens", *The Malay Mail Online*, 6 April 2016, http://www.themalaymailonline.com/malaysia/article/pas-mp-suggests-child-marriage-the-answer-for-lustful-teens
Lim May Lee, "Amend syariah law, curb child marriages", *The Star*, 9 October 2016,

Lim May Lee, "Amend syariah law, curb child marriages", *The Star*, 9 October 2016, http://www.thestar.com.mv/news/nation/2016/10/09/amend-syariah-law-curb-child-marriages-standardise-marriage-laws-and-set-minimum-age-to-18-years-say/

For more info: musawah@musawah.org

Women's consent to marriage (Andi) Regardless of their age, both prospective brides and grooms must consent to the marriage. Consequently, ijbar marriages are prohibited. Section 13 of IFLA provides that a marriage cannot be recognised or registered without the consent of both parties to marriage. Section 37(a) of IFLA makes it an offense to use force or threat to compel a person to marry. Section 52(1)(j) entitles a wife Applicable CEDAW Provision Article 16(1)(b) Paras. 25-26, 33-34 GR29 Regardless of their age, both prospective brides and grooms must consent to the marriage. Consequently, ijbar marriages are prohibited. Committee asserted that: Section 13 of IFLA provides that a marriage cannot be recognised or registered without the consent of both parties to marriage. Section 37(a) of IFLA makes it an offense to use force or threat to compel a person to marry. Section 52(1)(j) entitles a wife who did not consent to the marriage or her consent was not valid, whether in consequence of duress, mistake, unsoundness of mind or any other circumstances recognised by Hukum Syarae to section 1 for the consent of both parties to marriage and grooms must consent to the marriage and grooms must consent to the marriage are prohibited. The Government of Malaysia in its 2004 report to the CEDAW committee asserted that: Section 1 form prior to the solemarriage is not an accepted practice in Malaysia. From the Islamic point of view, the right of women to marry against their will (ijbar) prohibited? Section 37(a) of IFLA makes it an offense to use force or threat to compel a person to marry. Section 37(a) of IFLA makes it an offense to use force or threat to compel a person to marry. Section 37(a) of IFLA makes it an offense to use force or threat to compel a person to marry. Section 37(a) of IFLA makes it an offense to use force or threat to secure justice in the intended marriage. Section 52(1)(j) entitles a wife who did not consent to the marriage or her consent was not valid, whether in consequence of the valid.		Legislative Framework	Case Law	Policy	Procedure	Practice
seek divorce. 62 ensure compatibility solemnisation of • Also in 2010, a	(Andi) Is a marriage valid without the woman's consent? Is the practice of forcing women to marry against their will (ijbar) prohibited? Is there a standard marriage contract? If so, what are its broad provisions and is there anything particular in the contract that bught to be highlighted on the basis that it advances women's rights or otherwise? Is it mandatory to register a marriage? Applicable CEDAW Provision Article 16(1)(b) Paras. 15-16 GR21	Regardless of their age, both prospective brides and grooms must consent to the marriage. Consequently, <i>ijbar</i> marriages are prohibited. Section 13 of IFLA provides that a marriage cannot be recognised or registered without the consent of both parties to marriage. ⁶⁰ Section 37(a) of IFLA makes it an offense to use force or threat to compel a person to marry. ⁶¹ Section 52(1)(j) entitles a wife who did not consent to the marriage or her consent was not valid, whether in consequence of duress, mistake, unsoundness of mind or any other circumstances recognised by <i>Hukum Syarak</i> to	Case Law	The Government of Malaysia in its 2004 report to the CEDAW Committee asserted that: ⁶⁶ • Forced marriage is not an accepted practice in Malaysia. From the Islamic point of view, the right of women to marry must be protected in order to secure justice in the intended marriage; • Muslim women were accorded the right to choose husbands of the same standing (kufu') as her. The rationale for kufu' is to	Prospective brides are required to sign a consent form prior to the solemnisation of the marriage. From the marriage contract. The marriage contract is known as the ta'liq Certificate. The ta'liq Certificate is a document containing the promises expressed by a husband after	There are media reports of forced marriages: In 2010, an 11-year-old girl was found semi-conscious at a mosque. She was allegedly forced to marry a 41-year old man by her father. She "was clueless and too young to take the role of a wife physically and mentally" and was found "in a state of depression";71

-

Section 13 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf
Section 37(a) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Section 37(a) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf
Section 52(1)(j) of the Islamic Family Law (Federal Territories) Act (1984),

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng_acta_lib.nsf/1f6766512d9936a348256aa300143ae8/ead91b822eb80a2a48257634000583c1?OpenDocument

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/1-2 (2004), para. 391-393, 398, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

Information obtained from Malaysian Advocate, February 2017

Bernama, "Underage marriages: A holy or unholy matrimony?" *Free Malaysia Today*, 7 February 2011, http://www.freemalaysiatoday.com/category/leisure/2011/02/07/underage-marriages-a-holy-or-unholy-matrimony.



For more info: musawah@musawah.org

Under Section 366 of the Penal Code, it is a crime to kidnap a woman with the intent to compel or force her into marriage.63

Between 2003 and 2005, the Islamic Family Laws of different states were amended, banning marriage by force (ijbar).64

The mandatory registration of marriages is provided for in of IFLA. Section 25 Non-registration of a marriage does not necessarily invalidate the marriage. However, the failure to register a marriage is an offence.65

Section 22 of IFLA permits entry of other ta'lig (in addition to the standard ta'liq) immediately after the solemnization of a marriage.

the parties and consequently to avoid problems in the intended marriage. Kufu' involves matters such as morality, education. religion, race and standing in standard one or society. Thus, when a woman is forced to marry a man of inferior kufu' to her by her wali mujbir (her father or paternal grandfather), she may reject or ask for the marriage to be annulled:

applying for When official permission to marry, the prospective representative groom must supply details such as his marriage status. occupation and salary. which must be

breach of one or more of promises may give rise to a wife's entitlement to seek a divorce. The ta'liq may be a otherwise.68

The standard *ta'liq* provision states that where the husband abandons the wife for consecutive months, willingly or forcefully, and he or his does not provide maintenance to his wife when she has been faithful, or where he inflicts any bodily harm

allegedly was forced to marry her father's friend who was in his 30s in an illegal marriage solemnisation ceremony. The girl escaped with the apparent help of a sweeper in the hotel she was brought to after the marriage ceremony.72

Sisters in Islam, through its Telenisa helpline has been advocating for additional ta'liq to the standard ta'lig provision provided for by the States, to encourage women to enhance and

63 Section 366 of the Penal Code (1976), https://www.ilo.org/dvn/natlex/docs/ELECTRONIC/61339/117909/F-833274986/MYS61339%202018.pdf

Sections 25, 34, 125 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Sections 2, 22(1) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.mv/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf 68 72

Izatun Shari, Lee Yuk Peng and A. Raman, "10-year-old girl forced to marry father's friend", 12 March 2010, http://www.thestar.com.my/news/nation/2010/03/12/10yearold-girl-forced-to-marry-fathers-friend/

⁶⁴ Musawah. "Thematic Report on Muslim Family Law: The Gambia", Submission to the CEDAW Committee for the 61st Session, 2015, p. 7, http://www.musawah.org/sites/default/files/MusawahThematicReportGambia61.pdf

For more info: musawah@musawah.org

	confirmed by his employer.	on the wife and she complains to the Shari'ah Courts and the Courts accepts One Malaysian Ringgit from her on the husband's behalf, she is henceforth at that moment divorced with talaq khul'. ⁶⁹ Upon registration of a marriage and the payment of the prescribed fee, the Registrar of Muslim Marriages, Divorces and Ruju' (Registrar) will issue copies of the following two documents in a form prescribed by law to both spouses: (i) Marriage Certificate; (ii) Ta'liq Certificate. ⁷⁰	as wives. ⁷³	rights
--	----------------------------	---	-------------------------	--------

69

⁷⁰

Information obtained from Malaysian Advocate, February 2017
Sections 21, 22 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf
Telenisa, "Bolehkah buat *Ta'liq* Tambahan Selepas Berkahwin?" (Translated to: Can I add an additional *Ta'liq* after marriage?), 12 April 2018, 73 https://www.facebook.com/telenisa.sis/posts/1660475747371502/



	Description				
	Legislative Framework	Case Law	Policy	Procedure	Practice
Women's capacity to enter into marriage (Ireeny)	Wali Regardless of her age, a	<u>Wali</u> The fathers in		Wali The bride may get	<u>Wali</u>



For more info: musawah@musawah.org

Is consent of a marital guardian (wali) required? If so, can a woman choose her own wali? Can a woman go before a court or other competent authority to seek permission to marry if her wali refuses to consent to her marriage? Can a woman negotiate her marital rights prior to marriage and can these rights be changed during marriage? If so, who can change these rights and under what circumstances e.g. mutual consent?

Applicable CEDAW Provision Articles 16(1)(a), 16(1)(b) Paras. 15-16 GR21 Para. 34 GR29 prospective bride requires the consent of a marital guardian (*wali*) to enter into marriage. The guardian must be a Muslim and a male relative of the prospective bride (father, followed by the paternal grandfather, full-brothers, half-brothers, sons of full brothers, sons of half-brothers, paternal uncles and male cousins).⁷⁴

A judge may act as guardian and appoint a person to act as Wali Raja/Wali Hakim in the absence of a stipulated male relative (*wali nasab*). In addition, if the prospective bride's *wali* opposes the marriage, she may seek the authorisation of a judge to get married. The judge may authorise the marriage after determining that the *wali* has refused consent without sufficient reason.⁷⁵

The judge will then appoint Wali Raja/Wali Hakim for the bride as a guardian for her to enter into marriage.

the cases of Saad bin Syafie v Sarimah binti Saad & Seorang Lagi,78 and Hussin v Saayah & Mat Hassan.79 filed for the annulment of the marriage of their daughters who eloped to be married in Thailand.

the judge's authorization through an application for Wali Raja/ Wali Hakim in Syariah court. This application is compulsory prior entering into a marriage for the bride. in the following events;

- i) bride's wali has refused consent without sufficient reason
- ii) bride's wali disappears and is nowhere to be found.
- iii) bride's wali was not around and was not involved throughout the bride's life.

Women on the ground have voiced out complaints on the excessively complicated bureaucracy for application of Wali Raja/Wali Hakim.

Women have been asked by court staff to go over and beyond in search of their father or other male relatives before brides get to submit their application. Thev were asked to make an application for search in the registry of death at the National Registration Department. If the status from the registry shows that the bride's father or male relatives are

Sections 7, 13 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf; Information obtained from Malaysian Advocate, February 2017

Section 13 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

⁷⁸ [1992] 9 JH (2) 204

⁷⁹ [1980] 7 JH 35

For more info: musawah@musawah.org

Section 37 of IFLA makes it an offense to use force or threat to prevent a man who has attained the age of 18 or a woman who has attained the age of 16 from contracting a valid marriage. The section of		iv) the bride is a convertee (mualaf) and has no male muslim relatives. v) the bride is a child born out of wedlock vi) the bride has no living or existing male relatives to be her wali.	in newspapers and wait for the wali to respond. In some scenarios where the wali was found, the wali still
<u>Ta'liq</u>			<u>Ta'liq</u>

Section 37 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf



For more info: musawah@musawah.org

Pursuant to Section 22(1) of IFLA, promises expressed by a husband after solemnisation of the marriage (*ta'liq*) may be in "the prescribed or other *ta'liq* of the marriage."

In the same section, it also states the Registrar's power to register additional Ta'liq; "Immediately after the solemnization of a marriage, the Registrar shall enter the prescribed particulars and the prescribed or other ta'liq of the marriage in the Marriage Register".

Both spouses may mutually agree to stipulate conditions of their marriage in the *ta'liq*. The *ta'liq* provisions must be registered by the Registrar in the Marriage Register. This can be done both before and during the marriage.⁸⁰

The Marriage Registrar has the power to register both the standard ta'liq provisions and also any other additional ta'liq provisions.

According to information on the ground women are now becoming more aware of their rights to include additional provisions to their *Ta'liq*. 81

The 2 (two) most common additional provisions demanded by women are:

- The husband shall not enter into a polygamous marriage without the wife's knowledge and consent; and
- The husband shall not hinder the wife's right to continue her education or to work.

Section 22(1) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Section 22 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf; Information obtained from Malaysian Advocate, February 2017

Information obtained from Malaysian advocate, December 2021



		ou of the Th sta and record de Ev an to pro Ma ref the pro Tai rer sta Th sui col pro to to to reg Sy Will no un sui	domen have come at to say that most is the time when approached he Registrar or the aff to register their dditional ta'liq, their equests were diculed and enied. I wen after the bride and groom agreed to the additional rovisions, the arriage Registrar affused to include the additional rovisions in their a'liq and only emained with the andard provisions. The Registrar will aggest other or or the dome of the applicated rocedures for this and agistration from the grain court, etc. Thereas, there are to such procedures and application to the done first prior to the application to the done first prior to
--	--	--	---

					the registration of additional ta'liq and it is clear under the law for the Registrar to register any other additional provisions agreed by both parties; bride and groom.
Polygamous marriages (Ireeny)	A Muslim man may marry up to four wives at one time.	In A <mark>isyah bt</mark> Abdul Raof v Wan Mohd	The Government of Malaysia in its 2016 report to the CEDAW	The signatures of the existing wife or wives is	Early 2021, reports of polygamy
Does the law prohibit polygamy or impose strict conditions on such practice? Is	Section 14(1) of IFLA prohibits women from marrying multiple men.82	Yusof,93 the court granted the husband	Committee informed that:95	(are) required for a man to enter into a	scams/syndicates surfaces ⁹⁹ . These scams include
the permission of the court required for a polygamous marriage? Is the permission of	Section 23(1) of IFLA prohibits	permission to enter into a second	 Shari'ah allows Muslim men to have four wives but 	polygamous marriage. ⁹⁶	forgery of signatures, fraud of
an existing wife required for a polygamous marriage? Is it necessary to inform an existing	polygamous marriage except with the written permission of a court; although Section 23(1A)	marriage on the basis that the husband was	requires the men to be just to all the wives;	Similar to a monogamous marriage, the	facts/information, and abuse of power. And also
wife of the polygamous marriage? Are temporary marriages such as traveler's marriages (misyar)	also provides that if the polygamous marriage is valid under <i>Hukum Syarak</i> , the court may order the marriage to be	able to provide for his current and future wives.	Section 23 of IFLA was amended to protect a woman	non-registration of a polygamous marriage does not necessarily	men who hire certain parties (agents) to handle the marriage

⁸² Section 14(1) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.mv/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

⁹³ [1991] 7 JH 152

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/3-5 (2016), paras. 25, 183, 186, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

⁹⁶ 99

Information obtained from Malaysian advocate, February 2017
TheVibesDotCom, 3 January 2021 https://www.thevibes.com/articles/news/12162/secretive-men-give-rise-to-polygamy-scams-counsellor-says



For more info: musawah@musawah.org

recognised? Is it necessary to register polygamous marriage? Can a woman stipulate in the marriage contract that her intended husband cannot enter into a polygamous marriage?

Applicable CEDAW Provision

Para. 14 GR21 Para. 34 GR29 officially registered subject to a penalty under Section 123.83

An application for permission must be accompanied by an oath (*igrar*) by the man stating: (i) the grounds on which the proposed marriage is claimed to be just or necessary; (ii) his present income, particulars of his commitments and ascertainable financial obligations and liabilities; (iii) the number of his dependants including persons who would be his dependants as a result of the proposed marriage; and (iv) whether the consent or views of the existing wife have been obtained or not regarding the proposed marriage.84

In Sharif bin Jamaludin V Kunina bt Kassim.94 the husband applied for permission marry a second wife. The existing wife contested and stated that she would like to be divorced. However, her husband did not want to divorce her. The wife also asked for a fixed monthly

whose husband contracts polygamous marriage. The I amended provision imposes a condition for the man who wishes to contract another marriage to obtain the court's permission | marriages. written prior to the marriage;

• The Shari'ah Courts have been accorded the power to determine what would be deemed just for the wife and will consider collaborative evidence such as the

invalid the marriage. However, apart from it being an offence not to officially register a marriage, it is important officially register polygamous Otherwise, not only will the wife of the unregistered marriage risk being deprived of her rights in the event of the divorce or upon husband's her

process instead of going through the standard operating procedure. Most often than not. elopina to Thailand is one of the way couples would resort to have а polygamous marriage. Recent news report¹⁰⁰ November 2021 states that over 300 couples in Malaysia are eloping to Thailand to marry death, the status under packages

Sections 23(1), 23(1A) of the Islamic Family Law (Federal Territories) Act (1984),

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng acta lib.nsf/1f6766512d9936a348256aa300143ae8/35c19dde03c64581482576340003acc1?Op enDocument

⁸⁴ Section 23(3) of the Islamic Family Law (Federal Territories) Act (1984),

http://www2.esvariah.gov.mv/esvariah/mal/portalv1/enakmen2011/Eng_acta_lib.nsf/1f6766512d9936a348256aa300143ae8/35c19dde03c64581482576340003acc1?Op enDocument

⁹⁴ [1999] 15 JH (2) 73

¹⁰⁰ Utusan Malaysia, "Nikah Siam kembali 'rancak', ejen kumpul 300 pasangan" 22 November 2021, https://www.utusan.com.mv/terkini/2021/11/nikah-siam-kembali-rancak/



For more info: musawah@musawah.org

The court grant may permission if it is satisfied that: (i) the propose marriage is just or necessary, having regard to the sterility, physical infirmity, physical unfitness for the conjugal relations. wilful avoidance of an order for restitution of conjugal rights or insanity of the existing wife or wives: (ii) the husband has the financial means to support all his wives and dependants, including those who would be his dependants as a result of the proposed marriage; (iii) the husband would be able to accord equal treatment to all his wives as required by Hukum Syarak; and (iv) the proposed marriage would not cause harm (darar syarie) to the existing wife or wives.85 To assist the court in the inquiry. the court must summon the

maintenance. The court allowed the husband marry a second wife and the existing wife granted was fixed the monthly maintenance.

man's occupation. earnings as well as seeking medical reports for cases of infertility;

 Upon application by any party to the marriage. the Shari'ah Court has the power to: (i) the require а husband to pay maintenance to his existing wife or wives; and (ii) order for the division of further simplify assets acquired | during the marriage by their joint efforts or sole efforts of the husband, as the husband were to enter into polygamous

and rights of the children from the unregistered marriage mav also be affected.97

In response to the polygamy scams and syndicates Mufti Perlis, Datuk Seri Dr Mohd Asri Zainul Abidin has taken the approach to polygamy procedures Perlis and has denied that such matter problematic family institutions⁹⁸.

offered bν syndicate agents.

Couples are able to escape/skip the required procedure to ask permission from Shari'ah court for polygamous marriage.

After eloping Thailand, thev would only have to face the repercussions of paving up to RM1,000 of fine, when they register their marriage in Malaysia. Which most couples are willing to pay, in order to keep the

⁸⁵ Section 23(4) of the Islamic Family Law (Federal Territories) Act (1984),

http://www2.esvariah.gov.mv/esvariah/mal/portalv1/enakmen2011/Eng acta lib.nsf/1f6766512d9936a348256aa300143ae8/35c19dde03c64581482576340003acc1?Op enDocument

Sections 25, 34, 125 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.aqc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf; Information obtained from Malaysian advocate, February 2017

Sinar Harian, 'Memudahkan poligami merupakan perkara lebih baik' (Translated to: Facilitating polygamy is a better thing) 6 January 2021 http://www.sinarharian.com.my/article/117852/KHAS/Wacana/Memudahkan-poligami-merupakan-perkara-yang-lebih-baik



For more info: musawah@musawah.org

husband's existing wife or wives, the woman to be wedded, the *wali* of the woman to be wedded and any other person who, in the opinion of the court, may provide information relating to the proposed marriage. ⁸⁶

Section 23(5) of IFLA provides that a copy of the husband's application for permission to enter into a polygamous marriage together with the *iqrar* is required to be served together with a summons for the existing wife or wives to appear in court on each existing wife.⁸⁷

Husbands do not need the permission of their first wife or wives prior to the polygamous marriage, the wife/wives will be notified to merely give her opinion or point of view

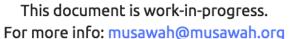
marriage. This has proven an advantage for a woman since to this prior amendment the application for the division of assets acquired during the marriage could only be made after the dissolution of a marriage or after the death of the husband or the wife. The application could also be made even if the polygamous marriage was solemnised contrary to the provision of law.

polygamous marriage a secret from the knowledge of their first wife and family¹⁰¹. There are couples resorting to not their registering marriage, for the same reason. This practice has been on-going for years before the pandemic and still currently in practice.

Sisters-in-Islam
Telenisa Statistics
& Findings in 2020
reports the rise of
polygamy as a
cause for divorce
in 2020 was due
to wives finding

Section 23(4) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf
Section 23(5) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Sinar Harian, "Banyak kes scam poligami babit suami umur 40 tahun ke atas" (Translated to: Many cases of polygamy scams involve husbands aged 40 and above) 7 January 2021 https://www.sinarharian.com.my/article/117903/BERITA/Wawancara/Banyak-kes-scam-poligami-babit-suami-umur-40-tahun-ke-atas





regarding her husband's application to court for a polygamous marriage⁸⁸. Hence, wife/wives permission is not a legal consideration in order to approve or reject polygamous marriage application.

Section 23(8) makes it mandatory for the polygamous marriage to be solemnised and registered in accordance with the procedure set out with regard to a marriage.⁸⁹

Upon granting permission for a husband to enter into a polygamous marriage or upon ordering the registration of the polygamous marriage, Sections 23(9) and 73(1)(e) of IFLA mandates a court, on application by any party to the marriage, to: (i) require the husband to pay maintenance to his existing wife or wives; (ii)

out that they had unknowingly been in a polygamous marriage for years, without their consent or knowledge. The wives would only learn of the matter either through messages from the other party, or from finding belongings or documents of the husband that hinted to the matter.

According to the Minister in charge of Religious Affairs, based on the records of the Shari'ah Courts across Malaysia, 8,808 cases of

Sinar Harian "Suami boleh berpoligami walau isteri tak setuju" (Translated to: Husbands can enter into polygamy even if the wife does not agree") 8 January 2021 https://www.sinarharian.com.my/article/118135/KHAS/Wacana/Suami-boleh-berpoligami-walau-isteri-tak-setuju

Section 23(8) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf



For more info: musawah@musawah.org

order the division between the parties to the marriage of any assets acquired by them during the marring by their joint efforts or the sale of any such assets and the division of the proceeds of the sale; or (iii) require the husband to pay maintenance for any child of his. ⁹⁰		applications by husbands who were eligible and capable were given permission to enter into polygamous marriages between 2010 and 2016.102
Section 123 makes it an offence for a man to enter into a polygamous marriage without the written permission of a court. ⁹¹ Temporary marriages are not recognised by the law. ⁹²		A 2010 survey report on polygamous marriage by Sisters-in-Islam showed that: 103 • 35% of first wives were of the view that polygamous husbands were not able to

Sections 23(9), 73(1)(e) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Section 123 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

⁹² Information obtained from Malaysian advocate, February 2017

Malay Mail Online, "Over 8.000 polygamy applications given green lights since 2010, Putrajaya reveals", *Malay Mail Online*, 20 March 2017, http://www.themalaymailonline.com/malaysia/article/over-8000-polygamy-applications-given-green-light-since-2010-putrajaya-reve

Information obtained from Malaysian advocate, February 2017; Ding Jo-Ann, "The impact of polygamy in Malaysia", *The Nut Graph*, 21 July 2010, http://www.thenutgraph.com/the-impact-of-polygamy-in-malaysia/



	afford the additional burden of having another wife and family, resulting in the first wife having to seek employment for additional income;
	children of first wives said that they were disappointed when they found out about their fathers' polygamous marriage;
	It is not uncommon for courts not to inquire as to the financial capacity of the man seeking to enter into a

For more info: musawah@musawah.org

					polygamous marriage; and • 40% of polygamous marriages did not go through court application and 60% of wives were not interviewed prior to the Court granting the permission to marry.
Is there equal right to divorce between women and men? Can the husband divorce without reason and without having to go	IFLA provides for four different mechanisms for divorce: (i) unilateral repudiation (talaq); (ii) conditional divorce (cerai tal'iq); (iii) judicial divorce; and (iv) redemptive divorce (cerai tebus talaq or khul'). The marriage may	In Talib bin Salleh v Sepiah, 111 the wife filed for divorce on the ground that she was treated	The Government of Malaysia in its 2004 report to the CEDAW Committee explained that:114 • Under the Islamic	The registration of divorce is mandatory, a standard procedure must be followed (e.g. a divorce cannot be	
to court? What are the main forms of divorce? Can all forms of divorce be sought only through the courts? Are the grounds for divorce the same for the husband	also be annulled. ¹⁰⁴ A husband may unilaterally	badly. She agreed to withdraw the action when her husband	Family Law Enactments of all states, the Shari'ah Court can make an order relating to	registered without a final court order) and a divorce certificate will be issued to both	

111

Sections 47, 49, 50, 50A, 52 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf [1979] 1 JH 84 104

¹¹⁴ Malaysia State party report, U.N. Doc. CEDAW/C/MYS/1-2 (2004), paras. 419-426, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx



For more info: musawah@musawah.org

and wife? Is unilateral divorce by repudiation (talāq) prohibited? If unilateral divorce is not prohibited. what is the procedure i.e. is the presence of the spouse to be divorced required, are witnesses reauired. does the spouse seeking divorce need to go to court, is the divorced spouse informed of the divorce? Is the unilateral right to divorce delegated to the wife? If so, is it by law or through the marriage contract? Is it mandatory to register a divorce?

Applicable CEDAW Provision

Article 16(1)(c) Paras. 17-18 GR21 Paras. 34, 39-40 GR29 court and after undergoing a reconciliation process. A husband may pronounce *talaq* outside the court and without the permission of the court. However:¹⁰⁵

- Section 55A of IFLA provides that he is required to report the pronouncement of the talāq to the Court within seven days of the pronouncement; and
- Section 124 makes it an offence for a man to divorce his wife by pronouncement of talaq in any form outside the court and without the court's permission and prescribes a penalty (fine, imprisonment or both) for the offence.

A married woman may, if entitled to a divorce pursuant to the terms of her *ta'liq* certificate made upon marriage, apply to the Court to pronounce that such divorce has taken place. The Court must, before pronouncing the divorce, examine the application and make an inquiry as to the validity of the

promised to treat justly. her However. her husband continued to neglect her and she applied for divorce under khuľ. Her husband refused to consent to the divorce and they agreed to a reconciliation process. The divorce was granted in the end.

In Aisny v Hj Fahro Razi, 112 the husband neglected to provide maintenance to his wife for more than four months. The wife applied for a divorce by ta'liq and was granted

divorce by allowing a husband to pronounce a *talāq* (repudiation of marriage);

- A woman may file a divorce petition in court for fasakh, khul' and ta'liq. The court after hearing the application may order the husband to pronounce talāq.
- A Muslim wife can divorce her husband on grounds based on the prescribed ta'liq (a promise expressed by the husband after solemnisation of marriage) or grounds of failure to maintain the wife, the absence of the husband for more than months four violence against the wife:
- Under IFLA, if the husband wishes to

parties.115

Section 47, 55A, 124 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf
[1990] 7 JH 216

Sections 54, 55 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf



For more info: musawah@musawah.org

_				
	divorce. If the court is satisfied that the divorce is valid in accordance with <i>Hukum Syarak</i> , it must confirm and record such divorce and send one certified copy of the record to the marriage registrar. 106 Valid grounds for seeking a judicial divorce by a wife include a husband's: (i) wilful refusal to consummate the marriage after four months of marriage; (ii) failure to provide maintenance for more than three months; (iii) insanity, for a period of two years or suffering from leprosy, vitiligo or venereal disease in a communicable form; (iv) impotence of which the wife was not aware; (v) prolonged absence for more than one year; and (vi) imprisonment of more than three years (wife may seek divorce after one year); (vii) failure to perform, without reasonable cause, his marital obligations (<i>nafkah batin</i>)	a divorce. In Fakhariah v Johari, 113 the husband refused to provide his wife with financial maintenance because she left their marital home to pursue her studies in the US without his consent. The wife applied for divocre by way of ta'liq on the ground that her husband had failed to provide her with financial maintenance during the marriage. The lower court dismissed the	ruju' (resume conjugal relationship) with his divorced wife, the re-cohabitation must take place by mutual consent and without force.	
	without reasonable cause, his	lower court		
	marital obligations (<i>nafkah batin</i>) for more than one year; (viii)	dismissed the wife's application		
	accusation under oath of adultery	for divorce.		
	by wife (<i>lian</i>). ¹⁰⁷	However, the		
	by wife (lian). 107	However, the		

106

113

Section 50 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf Sections 50A, 52 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.mv/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf 107

^{[1992] 9} JH 69; Raihanah Abdullah et. al, "Financial support for women under Islamic family law in Bangladesh and Malaysia", (Asian Journal of Women's Studies, 21:4, 2015), p. 372, https://www.researchgate.net/publication/287405779 Financial support for women under Islamic Family Law in Bangladesh and Malaysia

For more info: musawah@musawah.org

In addition, a wife may seek divorce on the basis that her husband treats her with cruelty which include the following treatment: (i) habitually assaults her or makes her life miserable by cruelty of conduct; (ii) associates with women of ill repute or leads what, according to Hukum Syarak, is an infamous life; (iii) attempts to force her to lead an immoral life; (iv) disposes her property or prevents her from exercising her legal rights over it; (v) obstruct her in the observance of her religious obligations or practice; or (vi) if he has more wives than one, does not treat her equitably in accordance with Hukum Syarak. 108

amount in accordance with

appeal court allowed her appeal and the permitted divorce by way of ta'liq.

A wife may seek redemptive divorce (ceras tebus talāg or khul'), whereby she is granted a divorce in exchange for a mutually-agreed compensation to be paid to the husband. If both parties are unable to reach a mutual agreement on the amount of compensation to be paid by the wife, the court may assess the

Section 52 (h) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

For more info: musawah@musawah.org

	Hukum Syarak, having regard to the status and financial means of the spouses. Once the amount of compensation has been fixed and the husband still refuses to the divorce, the couple will have to undergo a reconciliation process in accordance with Section 47 of IFLA. If the husband still refuses to the divorce, the couple will then undergo an arbitration process pursuant to Section 48 of IFLA. It is only after the conclusion of the arbitration process will the wife be granted a divorce. 109 The mandatory registration of a divorce is provided for in Section 54 of IFLA. 1110				
	Legislative Framework	Case Law	Policy	Procedure	Practice
Women's financial rights after divorce Is there a legal concept of matrimonial assets? Is there equal division of marital property upon dissolution of the marriage? Is the	may be entitled to: (i) financial maintenance during the waiting period after the divorce (iddah); (ii) accomodation; (iii) a	The amount of maintenance and compensation differs from case-to-case; it depends on the financial situation	Malaysia in its 2004 report to the CEDAW Committee explained that a divorced Muslim woman may be entitled		According to information on the ground: 133 • Much still needs to be done to increase the

-

Sections 47, 48, 49 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf
Section 55 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/1-2 (2004), paras. 431-435, https://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

¹³³ Information obtained from Malaysian Advocate, February 2017



For more info: musawah@musawah.org

woman's role as wife and mother recognised as contribution to the acquisition of assets? What spousal maintenance are available to the wife after a divorce? Is she entitled to maintenance during the waiting period after the divorce (iddah)? Is she entitled to a consolatory gift or compensation upon divorce (mut'ah)? Who is responsible for the financial maintenance of children following a divorce? Can the couple agree to the division of assets acquired during marriage in the marriage contract? Can this stipulation be amended? If so, by who and on what basis e.g. mutual consent?

Applicable CEDAW Provision Articles 16(1)(c), 16(1)(h) Paras. 30-33 GR21 Paras. 34-35, 43-48 GR29 (harta sepencarian).

Under IFLA, a woman may be entitled to financial maintenance during the waiting period after the divorce (*iddah*) unless she has been deemed disobedient (*nusyuz*). The maintenance amount is dependent on the means and needs of the parties. The *iddah* period is generally three months. 116

A woman loses her right to financial maintenance during the *iddah* period if she is found to be disobedient (*nusyuz*). She also loses her right to financial maintenance that may have been mutually agreed upon between her and her former husband when she remarries.¹¹⁷

Section 71 of IFLA stipulates that a divorced woman is entitled to stay in the home where she used

of the family. 125

In Noor Bee v Ahmad Sanusi, 126 the court took into consideration the wife's sacrifices during the marriage and granted her mut'ah compensation.

In Rokiah V Mohamed Idris, 127 the former wife claimed for a piece of land in Lumpur, Kuala shares and money in banks as harta sepencarian from husband. her

Reasonable
 maintenance from her
 former husband during
 the 'iddah period
 (approximately a
 period of three
 months.);

• Mut'ah or conciliatory gift if the woman has been divorced without just cause by her husband. Mut'ah is payable by the former husband in order to console the former wife and to remove any appearance of accusation or shame that may arise from the divorce. It is also to enable her to face the financial difficulties caused by separation her former from

of awareness women on their financial riahts after divorce; 31% of clients of Sisters-In-Islam's legal helpline. Telenisa. seek information on issues related to maintenance for wife and children:

 In light of the of rising cost living in Malaysia, 134 court-ordered maintenance for children while under the custody of the mother are usually inadequate or inconsistent. In certain cases.

Sections 59(1), 61, 65(1) of the Islamic Family Law (Federal Territories) Act (1984),

https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf; Malaysia State party report, U.N. Doc. CEDAW/C/MYS/1-2 (2004), para. 431, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

Section 65 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

¹²⁵ Information obtained from Malaysian Advocate, February 2017

¹²⁶ [1978] 1 JH (2) 63

Aida Othman, "Shari'ah Matrimonial Rights in Malaysia", ZICO, PowerPoint Presentation

Bernama, "Rising cost of living a major concern for Malaysians, *New Straits Times*, 18 October 2016, http://www.nst.com.my/news/2016/10/181174/rising-cost-living-major-concern-malaysians



For more info: musawah@musawah.org

to live when she was married, for						
so lo	so long as the husband is not able					
to	get	ot	her	suit	able	
acco	accommodation for her. This right					
will	cease	if	any	of	the	
circumstances under sub-clause						
(2) is	s triggered	d.				

They are:

- (a) if the period of 'iddah has expired; or
- (b) if the period of guardianship of the children has expired; or
- (c) if the woman has remarried; or
- (d) if the woman has been guilty of open lewdness (fahisyah);

Then, the husband may make an application to court for a return of the home to him.

Section 56 of IFLA provides that upon divorce, in addition to maintenance a woman who has been divorced without just cause by her husband may apply to the court for a consolatory gift (mut'ah). The amount of mut'ah compensation is dependent on

The court took into account the indirect contribution of wife the in looking after the household. husband and the children for the period of over 35 years of the marriage. She was granted one-third of the properties.

In Hanipah binti Mohd Nor Iwn. Baharom bin @Abd Aman Rahman, 128 the woman and man had married in 1969 and divorced in 2003. The former wife claimed half share of two pieces of land (one of which houses the matrimonial

husband. The amount of *mut'ah* is normally agreed upon by both parties but where no agreement can be reached, it will be fixed by the judge. In doing so, the judge will consider the financial position and circumstances of the former wife as well as the family's financial and social standing: and

 Harta sepencarian, which means property jointly acquired by both husband and wife during the subsistence of marriage. The distribution of property among Muslims in Malaysia is strongly influenced by the Malay customs. As such, a woman's contribution in the form of money or in kind will be recognised as a basis for her claim

child maintenance may be as low as 200 Malaysian ringgit per month per child.¹³⁵

Aida Othman, "Shari'ah Matrimonial Rights in Malaysia", ZICO, PowerPoint Presentation
 Information obtained from Malaysian advocate, February 2017



For more info: musawah@musawah.org

what the court considers fair and just in accordance with *Hukum Syarak*. 118

A married woman retains her rights to her dowry or gifts on the dissolution of her marriage, pursuant to Section 57 of IFLA.

Section 122 of IFLA mandates the *Shari'ah* Court, after granting a divorce, to order any assets acquired by the parties during the marriage (*harta sepencarian*) either through their joint efforts or by the sole efforts of one party to the marriage to be divided between them or any such assets to be sold and the proceeds of any such sale to be divided between the parties.¹¹⁹

Where the assets were acquired by the joint efforts of the parties, in accordance with Section 122(2), the court must have regard to: (i) the extent of the contributions made by each party by way of money, property or labour towards acquiring the

home) as harta sepencarian. The court divided the lands together with the house equally between the former spouses. The court considered that the assets acquired were jointly between both of them their during participation in a government-led land development scheme upon finding that the former wife had developed the lands together with her former husband their children.

In Mohd Najib bin Md Nasir v Mastura bt towards the jointly acquired property.

In addition, the Malaysian government explained that: 131

- In case of divorce or the death of the husband, the wife may claim a third of the value of the land acquired during the marriage. A former wife's right to claim her share of land stands even if it is proved that she was divorced for adultery. The court may increase a former wife's share of land to one-half, depending upon the nature of the work done by her on the property:
- Under Shari'ah, the man is required to pay maintenance for his children during

Section 56 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf
Section 122 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/1-2 (2004), paras. 436, 447, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx



For more info: musawah@musawah.org

assets; (ii) any debts owed by either party that were contracted for their joint benefit; and (iii) the needs of any minor children of the marriage. Subject to these considerations, the Court should be inclined to order equal division of the assets.¹²⁰

Where the assets were acquired by the sole efforts of one party to the marriage, in accordance with Section 122(4), the court must have regard to: (i) the extent of the contributions made by the party who did not acquire the assets, to the welfare of the family by looking after the home or caring for the family; (ii) the needs of any minor children of the marriage. Subject to these two considerations, the court may divide the assets or the proceeds of sale in such proportions that the Court deems reasonable, but in any case the party by whose efforts the assets were acquired must receive a greater proportion of the assets. 121

Ahmad,129 the woman and man had married in 1981 and divorced in 2007. The former wife filed application for harta sepencarian on a double story She house. pleaded for an order that the property divided 40% for herself and 60% for her former husband and an enforcement of the order via sale. The lower court ordered the division of 40% of the house in favour of the former wife. In his appeal, the former husband claimed that the

marriage an after divorce irrespective of whether the child is in: (i) his custody; (ii) the custody of other person including the mother and her relations: or (iii) under the quardianship of other person.

The Government of Malaysia in its 2016 report to the CEDAW Committee informed that Section 73 of IFLA was amended to obligate a man to pay maintenance for the benefit of any child of his in the event that he enters into another marriage. 132

Section 122(2) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf
Section 122(4) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Aida Othman, "Shari'ah Matrimonial Rights in Malaysia", ZICO, PowerPoint Presentation

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/3-5 (2016), para. 186, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx



For more info: musawah@musawah.org

Section 122(5) of IFLA defines assets acquired during a marriage to include assets owned before the marriage by one party that have been substantially improved during the marriage by the other party or by their joint efforts. 122

Where matrimonial proceeding, including any proceeding relating to division of matrimonial assets, is pending, Section 107A of IFLA mandates the court to make an order prohibiting the wife or husband, as the case may be, from disposing any assets acquired by them jointly or solely, during their marriage if the court is satisfied it is necessary to do so. 123 former wife had herself admitted that she was a full-time housewife and her contribution in the acquisition of the house was from the maintenance she received from the former husband.

Following a divorce, a father is responsible for the financial maintenance of his children. If the mother is the custodian, he is obligated to pay her maintenance to cover the expenses of his children. Both daughters and sons are entitled to maintenance until they are 18 but the court may extend the maintenance period as it thinks reasonable to enable

lower court had erred in its decision on the basis that the former wife had failed to prove the extent of her contribution: in fact. his former admitted that she was a full-time housewife and her contribution in the acquisition of the house was from the maintenance she received from the former husband. The appeal court rejected former husband's appeal, holding that the 40% rate decided by the trial judge was reasonable taking into account the wife's former direct and

Section 122(5) of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf
Section 107A of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

For more info: musawah@musawah.org

she ha good ca family's for 20 enabling husbanion his earn main or maintair family, appeal upheld decision trial despite cases vawarde one-thir harta sepenci wife was contributoward acquisit property indirect.	is years y her d to focus work and ore salary der to n their The court the of the judge earlier which had d d of the arian to a hen her tion the on of the was		
Legislative Framework Case L	aw Policy	Procedure	Practice

Sections 72-80 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf



For more info: musawah@musawah.org

Custody of Children

Do parents have equal rights over the custody of their children? If no, who has priority right over the custody of the child? Is custody decided based on the best interest of the child? Do mothers automatically lose custody upon remarriage or if she is deemed disobedient or when the child reaches a designated age when custody goes to father?

Applicable CEDAW Provision
Articles 16(1)(d), 16(1)(f)
Paras. 19-20 GR21

A mother has priority right over the custody of her children (followed by the children's maternal grandmother, father, paternal grandmother, etc.) until her daughter reaches nine and her son reaches seven: although the court may allow the mother to have custody of her daughter until she reaches 11 and her son until he reaches nine. Thereafter, the father has custody of the children, though a child who has reached age of discernment (mumaiyiz) may choose to live with either parent unless the court orders otherwise. 136

Despite a mother's priority over the custody of her children, courts have to decide custody based on the welfare of the child. When making a determination, the court must have regard to: (i) the wishes of the parents of the child; and (ii) the wishes of the child where the child is of an age where she or he is able to express hers or his own opinion. 137

In Maimunah bte Hamzah Mohammad bin Embong¹⁴⁴ [2005] 4 SHLR 122, the Court held for the custody of Mohd Hafiz bin Mohammad, the Court ruled that the custody belongs to the plaintiff (mother). by his own choice of living. While. custody of Nur Maisarah bte Mohammad belongs to the plaintiff (mother), according to Syara' Hukum and the law itself. Additionally, the defendant (father) is allowed for

The Government Malaysia in its 2004 report to the CEDAW Committee explained that Muslims view the mother as the person best entitled to the custody of children of up to seven vears of age. The mother and her relations have exclusive custody illegitimate children. The father may also apply to the Shari'ah Court for the custody of the children and the court will generally consider the welfare of the child as the paramount consideration before deciding on the issue of custody. 146

Sections 81, 84 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf
Section 86 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

144Aida Othman, "Shari'ah Matrimonial Rights in Malaysia", ZICO, PowerPoint Presentation

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/1-2 (2004), para. 443, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

For more info: musawah@musawah.org

In Practice Direction No. 15/2007,¹³⁹ it provides if a father or any other man obtains the custody of his children, he can lose his right if:

- i) he misbehaves in an outrageous and open manner;ii) he apostates;
- iii) he excludes or abuses the child;
- iv) he becomes unsound of mind;

138

visitation or to take for outings one or both the children from the plaintiff's custody at any convenient time according Syara' Hukum 🥒 provided that it will not bring any physical, mental and to the children's education, any harm and the notice must be to given the plaintiff prior to the visitation.

In another case that concerned one parent converted to Islam and unilaterally converted their three children too without consent of the other

Section 83 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Practice Direction No. 15/2007, "Grounds Disqualifying Custody Rights of a Father or the Male relatives", (Original text in Bahasa Malaysia), http://www.esyariah.gov.my/portal/page/portal/BI2007AA/Practice%20Direction%20-%20No%2015%20Year%202007



For more info: musawah@musawah.org

v) he has leprosy, vitiligo or other	parent, it was		
infectious disease that harms the	decided		
child.	unanimously by		
	the Federal		
While a mother's loss of custody			
is qualified by the legislation, a			
father's loss of custody lies within	ruled that the		
a practice direction. The former			
•	and the second s		
latter functions to facilitate	three children		
	was null and		
procedures or policies to	the state of the s		
streamline administration and	void, holding that		
judicial management across all	and the second s		
Shari'ah Courts in Malaysia.	both parents was		
	needed to		
The Director General of the			
Department of Shari'ah Judiciary			
Malaysia (JKSM) or the Chief			
Shari'ah Judge issues Practice			
Directions. It must be observed	determine the		
and adhered to even if it lacks	issue of custody		
legal standing. While it may be	lies with the Civil		
argued that compliance with PD is			
mandatory, it has no legal effect if			
not followed. ¹⁴⁰			
A court is mandated to grant the			
custodian the right to decide all			
castedian the fight to acolde un			

_

¹⁴⁰ "Practice Direction of the Department of Shariah Judiciary Malaysia in Shariah Court: A Literature Review", *Mazni Abdul Wahab*, Journal of Shariah Law Research (2016) vol. 1 (2) 175-186

¹⁴⁵ Press Release | Respect Separation of Powers — Enforce Pronouncement of the Federal Court in the Indira Gandhi Case Without Delay, Feb 2020, <a href="https://www.malaysianbar.org.my/article/news/press-statements/press-statements/press-release-respect-separation-of-powers-enforce-pronouncement-of-the-federal-court-in-the-indira-gandhi-case-without-delay



questions relating to the upbringing and education of the child subject to whatever conditions that the court thinks fit to impose. These conditions may include: (i) conditions relating to the place of residence of the child and the manner of the child's education; (ii) provision for the child to be in the temporary care and control of a person other than the custodian; (iii) provision for the non-custodian parent to have access to the child at such times and such frequency as the court thinks reasonable; (iv) provision for the child to visit the non-custodian parent or any other member of the family as the court considers reasonable; or (v) prohibition of the custodian to take the child outside Malaysia. 141 Custody and maintenance of a child born out of wedlock is conferred exclusively upon a mother and her relations. 142 In a case where one of the parents converted to Islam, the non-muslim parent will not be		

¹⁴¹ Section 87 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf Section 80 and 85 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

¹⁴²

For more info: musawah@musawah.org

	granted custody pursuant to Section 82(a) of the IFLA. ¹⁴³				
	Legislative Framework	Case Law	Policy	Procedure	Practice
Guardianship of Children Do parents have equal rights over the guardianship of their children? If no, who has priority right over the guardianship of the child? Is guardianship decided based on the best interest of the child? Applicable CEDAW Provision Articles 16(1)(d), 16(1)(f) Paras. 19-20 GR21	executor's executor; the paternal grandfather's executor, and the		Pursuant to the 1999 Amendment to the Guardianship of Infants Act (GIA) 1961, 149 both father and mother are of the equal standing of parental rights, including renewal and/or application of children's passports. Passport application forms 150 allow either the mother, father or guardian to sign the form when applying for a child's passport.		

Section 82. Qualifications necessary for custody, of the IFLA of the Islamic Family Law (Federal Territories) Act (1984),

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng_act_lib.nsf/b3ac9c218c8efdc4482568310022d8b3/05912ad9925f449d482569810025f14e?Open Document

https://www2.imi.gov.my/index.php/en/main-services/passport/malaysian-international-passport/

Section 88 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Sections 90, 92 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Section 5. Equality of Parental Rights of the Guardianship of Infants Act 1961, https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20351.pdf
"Borang Pengesahan Izin Bapa atau Penjaga Yang Sah" (Translated as: Parent or Legal Guardian Consent Confirmation Form)

https://www.imi.gov.my/portal2017/images/borang/Pasport/Borang%20Pengesahan%20Izin%20Bapa%20Penjaga%20Yang%20Sah.pdf (Form is in Bahasa Malaysia)
Information obtained from Malaysian advocate, March 2017

Official Portal of Malaysian Immigration Department, Ministry of Home Affairs,



For more info: musawah@musawah.org

Family Planning (Ireeny)

Do women require the consent of the husband to practise family planning, including abortions and sterilisation in law or in practice?

Applicable CEDAW Provision Articles 16(1)(e), 12 Paras, 21-23 GR21 Abortion is strictly prohibited by law, except when it is necessary to save the pregnant woman's life or prevent a significant risk to her physical or mental health. The approval of two government medical specialists is required before the abortion can be carried out. 153 The current lack of clarity in Malaysia's abortion laws, and its restrictive nature and disregard of mental and psychological stress deprives women their right to autonomy.

The Government of Malaysia in its 2016 report to the CEDAW Committee informed that steps are being taken to address the stagnant use contraceptives recent vears which among others include the training of health-care providers and introducing effective family planning among high mothers. 154

A wife needs the consent of her husband where the medical treatment involves her reproductive system e.g. use of IUD, etc. 155

In 2012, Ministry of Health Malaysia issued Guidelines On Termination Of Pregnancy (Top) For Hospitals In The Ministry Of Health¹⁵⁶ which states a written consent should be from the woman herself. However for Muslim couples, consent from the husband is also necessary as per Fatwa. A married non Muslim woman

In 2020. Dr. SP Choong, founder member and hotline coordinator Reproductive Rights Advocacy Alliance Malaysia (RRAAM). reports that lockdown restrictions in Malaysia have already resulted in an increasing number of unwanted pregnancies, as the number of callers to RRAAM's abortion hotline increased in May 2020. The average 300 calls per month saw an increase of 20 per cent in May 2020 after almost six weeks of the Movement Control Order (MCO) implementation

Sections 312-318 of the Penal Code (1976), https://www.ilo.org/dyn/natlex/docs/ELECTRONIC/61339/117909/F-833274986/MYS61339%202018.pdf; Malaysia State party report, U.N. Doc. CEDAW/C/MYS/1-2 (2004), para. 252, https://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/3-5 (2016), para. 213, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

¹⁵⁵ Information obtained from Malaysian Advocate, May 2017

Guidelines On Termination Of Pregnancy (Top) For Hospitals In The Ministry Of Health, 2012 https://www.moh.gov.my/moh/images/gallery/Garispanduan/Guideline%20On%20TOP%20for%20Hospitals%20in%20MOH.pdf

	should also be encouraged to discuss the termination or pregnancy with her husband.	outbreak. ¹⁵⁷ The Federation of
--	---	--

As Unwanted Pregnancies Rise, MOH Told To Provide Medical Abortion, 30th June 2020 https://codeblue.galencentre.org/2020/06/30/as-unwanted-pregnancies-rise-moh-told-to-provide-medical-abortion/

Federation of Reproductive Health Associations Malaysia (FRHAM) (2015) Country Profile. On universal access to sexual and reproductive rights – Malaysia, p.4
The law, trials and imprisonment for abortion in Malaysia, July 2018,

https://www.safeabortionwomensright.org/wp-content/uploads/2018/07/The-law-trials-and-imprisonment-for-abortion-in-Malaysia-July-2018.pdf

For more info: musawah@musawah.org

	fertility rate decreased from 6.2 children per woman in 1960 to 1.9 in 2015. 160 According to the UN Population Division's 2015 Trends in Contraceptive Use Worldwide: 161 • 57% of married women aged 15-49 are using a method of contraception, with 42% of women using a modern method; • 15% of married women aged 15-49 have an unmet need for family planning services; and
	• 58% of marriage women aged 15-49 had their

The World Bank, "Fertility rates, total (births per woman)", http://data.worldbank.org/indicator/SP.DYN.TFRT.IN United Nations Population Division, "Trends in Contraceptive Use Worldwide 2015", Annex Table 1, pp. 36-42, 160

¹⁶¹ http://www.un.org/en/development/desa/population/publications/pdf/family/trendsContraceptiveUse2015Report.pdf

				demands for family planning satisfied by modern methods of contraception. There is an ongoing debate on the acceptability of family planning among Muslims. Conservative Muslim groups oppose the practice on the grounds that it is against Islam while moderate Muslim voices offer the view that family planning is a decision to be taken responsibly and after due consideration of all circumstances. 162
Personal rights of spouses (Ireeny) Does a woman need the consent	Article 5 of the Constitution prohibits the deprivation of a person's life or personal liberty. 163	The Government of Malaysia in its 2004 report to the CEDAW	Married women in Malaysia retain their maiden	According to World Bank data, female labour force

¹⁶²

Aedi Asri, "Nothing wrong with family planning, experts tell Muslims", *FMT*, 16 December 2016, http://www.freemalaysiatoday.com/category/nation/2016/12/16/nothing-wrong-with-family-planning-expert-tells-muslims/
Article 5 of Malaysia's Constitution (1957), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Federal%20Constitution%20(Reprint%202020).pdf



For more info: musawah@musawah.org

names.168

of her spouse or guardian to work, choose a profession, leave the house, travel, drive, receive various health services, study, etc. on her behalf? Does a woman have the right to retain her birth name upon marriage or to choose her family name? Can a woman protect her personal rights through her marriage contract?

Applicable CEDAW Provision

Article 16(1)(g) Para. 24 GR21 Para. 34 GR29

Article 9 of the Constitution quarantees the freedom of movement and residence of every Malaysian within Malaysia. 164

Despite the constitutional provisions stating otherwise, IFLA potentially restricts the personal rights of a Muslim wife as a result of its maintenance-for-obedience legal framework. For instance, a wife risks losing her financial maintenance if she:165

- Fails to ensure that her husband's conjugal rights are met:
- Leaves the marital home against the husband's wishes;
- Refuses to move with the husband to another home or place in accordance with his wishes.

Committee explained that Malaysia has to Article reservation 16(1)(g) because the concept of husbands and having wives same personal riahts is incompatible with Shari'ah.167

participation increased from 43% in 1990 to 49% in 2016.169 During the same period, male labour force participation decreased from 80% to 78%.170

According to the 2016 UNDP Human Development Report:171

- 75% of women over 25 have at least some secondary education compared to 79% of men of the same age group;
- 99% of females aged 15-24 are able to read and

¹⁶⁴ Article 9 of Malaysia's Constitution (1957), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Federal%20Constitution%20(Reprint%202020).pdf 165

Section 59 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

¹⁶⁷ Malaysia State party report, U.N. Doc. CEDAW/C/MYS/1-2 (2004), paras. 414-415, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/1-2 (2004), para. 414, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx 168

The World Bank, "Labour force participation rate, female (% of female population ages 15+) (modelled ILO estimate)", http://data.worldbank.org/indicator/SL.TLF.CACT.FE.ZS

¹⁷⁰ The World Bank, "Labour force participation rate, male (% of male population ages 15+) (modelled ILO estimate)", http://data.worldbank.org/indicator/SL.TLF.CACT.MA.ZS

UNDP, "Human Development Report 2016", Tables 5, 9, 14, pp. 214-217, 230-233, 250-253, http://hdr.undp.org/sites/default/files/2016 human development report.pdf 171

For more info: musawah@musawah.org

	In addition, a wife who willfully disobeys an order of her husband may be fined up to 100 Malaysian ringgit for her first offence and up to 500 Malaysian ringgit for her second and subsequent offence. 166			write a short simple sentence as compared to 98% of males in the same age group; and • 62% of women are satisfied with their freedom of choice as compared to 71% of men. According to information on the ground, there are cases of husbands who claim that their wives are disobedient (nusyuz) for continuing to work or study, even though previously they have allowed their wives to undertake such activities. 172
Inheritance rights (Ireeny)	Inheritance for Muslims in Malaysia are guided by the	The Government of Malaysia in its 2004	Division of the deceased's	

-

Information obtained from Malaysian advocate, February 2017

Section 129 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf



For more info: musawah@musawah.org

Are women and men in the same degree of relationship to a deceased entitled to equal shares in the estate and to equal rank in the order of succession? Are there procedures to address any inequalities in inheritance between women and men e.g. can a will be written, can beneficiaries agree to inherit equal shares of the estate or can the children agree to forgo their inheritance in favour of their mother upon the death of their father?

Applicable CEDAW Provision

Paras. 34-35 GR21 Paras. 49-53 GR29 following laws and instruments;

- 1) Wasiat¹⁷³ or will A Wasiat is a document or an instruction through oral or signage by a Muslim which allows him/her to bequeath one-third (1/3) of his/her properties to beneficiaries who are not rightful heirs. Aside from property, a testator may leave instructions to the wasi to do certain acts the testator's upon demise. A testator can make provisions to benefit their loved ones who do not fall within the category of Quranic Heirs and/or beneficiaries in Islam, for example. adopted children, child born out of wedlock. non-Muslim parents or any charitable body.
- 2) *Hibah*¹⁷⁴ or gift Alternatively, he/she could

report to the CEDAW Committee explained that:177

- The Islamic system of succession and inheritance aims at a wide distribution of property. If a person is survived by parents, spouse and offspring they will all inherit, but they will get different proportions of the inheritance;
- The general rule that the share of a man is double that of a woman in the same degree of relationship is based on the rationale that men have an obligation to provide for their families but women don't;

property can be changed in whatever manner if all heirs agree to such division. 178

¹⁷³ Muslim Wills (Selangor) Enactment 1999

Managing Family Institution, Managing Muslim Property, Managing Hibah, https://www.malaysia.gov.my/portal/content/27730

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/1-2 (2004), paras. 438-439, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

Musawah, "Thematic Perout on Article 16: Oatar", Submission to the CEDAW/Committee for the 57th Session, 2014, p. 22

Musawah, "Thematic Report on Article 16: Qatar", Submission to the CEDAW Committee for the 57th Session, 2014, p. 22, http://tbinternet.ohchr.org/Treaties/CEDAW/Shared%20Documents/QAT/INT_CEDAW_NGO_QAT_16419_E.pdf



have wantimered bie		The general principle	
have repurposed his properties to be given as		 The general principle of Islamic law on 	
a gift during his/her		testacy is that	
lifetime. Hibah is		testamentary	
recognized by the Syariah		disposition (e.g. a will)	
Law in Malaysia, however		may not exceed	
it is not governed or		one-third of the value	
regulated by the Syariah		of the estate of the	
Law - no enactments or		deceased, in order to	
acts on Hibah. A		ensure fair distribution	
Beneficiary of Hibah can		of property to all family	
be any person whether a	2.NY	members.	
Muslim or Non-Muslim, as			
long as the person is able			
to inherit the asset by			
bequest as an adult			
(<i>mukallaf</i>) or a minor. In			
other words once an			
asset is given by Settlor			
to the Beneficiary (ies),			
ownership and control			
over the asset is			
transferred to the			
beneficiary/ies. If the			
beneficiary/ies is not an			
adult or has a disability, a			
representative (Wali Mal)			
or trustee may be appointed to accept the			
appointed to accept the asset on his/her behalf.			
The beneficiary/ies must			
accept the asset given			
and has the power to own			
it. In other words, the			
control and possession of			
possible possible procession of			



For more info: musawah@musawah.org

	distribution of estate is initiated. The Faraid Certificate ¹⁷⁵ is an official declaration containing the description regarding the valuation of the deceased's inheritance and the entitled heirs who are Muslim as well as their entitled parts of the inheritance after the faraid calculations are verified and issued by the Syariah Court by the powers bestowed by the law. There are no substantive codified laws relating to Faraid. Inheritance rights and calculation under Faraid are based on <i>Shari'ah</i> . ¹⁷⁶				
	Legislative Framework	Case Law	Policy	Procedure	Practice
Violence against women in the family	The Domestic Violence Act (DVA) is an Act that provides protections in matters relating to domestic		The Government of Malaysia in its 2016 report to the CEDAW		According to the Women's Aid Organisation,

Section 51 of Administration Of Islamic Law Enactment 1991

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng_enactment_Ori_lib.nsf/100ae747c72508e748256faa00188094/7bc2adbdc545c945482576b3002dbf3d?OpenDocument

Farid S. Shuaib, "The Islamic Legal System in Malaysia", (Pacific Rim Law & Policy Journal, 21:1, 2012), pp. 94-95, https://digital.law.washington.edu/dspace-law/bitstream/handle/1773.1/1094/21PRPLJ085.pdf?sequence=1



For more info: musawah@musawah.org

Are there laws that define what constitute domestic violence such as battery, female circumcision. marital rape and other forms of sexual assault and violence that affect a woman's mental health which are perpetuated by traditional attitudes? Is there specific legislation that recognises domestic violence as a crime? Is the husband allowed to discipline his wife? Can a suspected perpetrator marry his alleged abused victim to avoid punishment? Are there support services for women who are the victims of aggression or abuses?

Applicable CEDAW Provision GRs 12 & 19 Para, 40 GR21 violence. This Act is applicable to all women regardless of their religion as it is a federal law.

Section 2 defines "domestic violence" as including: (i) willfully knowingly placing, attempting to place, the victim in fear of physical injury: (ii) causing physical injury to the victim; (iii) compelling the victim by force or threat to engage in any conduct or act, sexual or otherwise, from the which the victim has as a right to abstain; (iv) confining or detaining the victim against the victim's will; (v) causing mischief or destruction or damage to property with intent to cause or knowing that it is likely to cause distress or annovance to the victim; (iv) dishonestly misappropriating the victim's propert which causes the victim to suffer distress due to financial loss; (v) threatening the victim with intent to cause fear for his safety or his property, to fear for the safety of a third person, or to suffer distress; (vi) communicating with the victim, or about the victim to a third person, with intent to

Committee explained that the Domestic Violence Act was enacted to curb the use of violence as an instrument to settle domestic disputes and as a platform for the victims (spouse, former spouse, child, incapacitated adult or any member of the family) to seek protection and justice. The Act has been amended to protect victims not only from physical abuse but also from emotional, mental and psychological abuses.189

The Malaysian government also informed that:¹⁹⁰

- The Penal Code was amended to increase the penalties for offences relating to rape and incest;
- Although the term "marital rape" is not

statistics by the Malaysian police and the Ministry of Women, Family and Community Development show that in 2014 there were:¹⁹⁴

- 4,807 reported cases of domestic violence (2013: 4,123);
- 2,045 reported cases of rape (2013: 2,767); and
- 328 reported cases of child abuse (2013: 295).

A study on the practice of the female circumcision in Malaysia found that the practice is common among Muslims. The most

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/3-5 (2016), para. 23, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/3-5 (2016), paras. 8-15, 23, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

[&]quot;Police statistics on violence against women in Malaysia," https://wao.org.my/domestic-violence-statistics/



For more info: musawah@musawah.org

insult modesty through any means, electronic or otherwise;¹⁷⁹ (vii) causing psychological abuse which includes emotional injury to the victim; (viii) causing the victim to suffer delusions by using any intoxicating substance or any other substance without the victim's consent or if the consent is given, the consent was unlawfully obtained. 180

The DVA has to be read together with the Penal Code, in order for domestic violence acts to be recognised as a crime. 181 Sections 321 to 326A are outlined to capture the act of crime as per Section 2 of the DVA, whereby the perpetrator can be charged under.

For instance, the Penal Code criminalises: (i) the voluntary causing of hurt through various means and under different circumstances, with Section 326A of the Penal Code providing for punishment that is twice as long explicitly stipulated in Section 375A of the Penal Code, it is clear that the section intends to further strengthen the legal protection accorded to wives from being hurt by their husbands to have sexual intercourse; and

There other existing provisions in the Penal Code which may be resorted to by wives to seek legal protection and justice. For instance, husband may be charged for an offence of causing injury. the government appearance before the CEDAW Committee in 2006. а Malaysian government representative

that.

stated

common reason for practicing circumcision was religious obligation (82%), hygiene (41%) and cultural practice (32%). 195

179 Act A1538 Domestic Violence (Amendment) Act 2017, https://lom.agc.gov.my/ilims/upload/portal/akta/outputaktap/20170921 A1538 BI WJW009193%20BI.pdf

¹⁸⁰ Section 2 of the Domestic Violence Act (1994).

https://lom.agc.gov.mv/ilims/upload/portal/akta/LOM/EN/Act%20521%20-%20Domestic%20Violence%20Act%201994.pdf

[&]quot;Laws related to Domestic Violence - Domestic Violence Act 1994", Women Centre for Change, Penang, https://www.wccpenang.org/domestic-violence-laws-in-malaysia/

¹⁹⁵ Maznah Dahlui, "The Practice of Female Circumcision in Malaysia", KANITA USM, 10 May 2012, http://web.archive.org/web/20131004225752/http://spm.um.edu.my/news/20120503-female-circumcision-Mv-USM/index.php



183

This document is work-in-progress.

For more info: musawah@musawah.org

as what would otherwise be the maximum sentence where the victim is the perpetrator's spouse; (ii) rape; (iii) the sexual connection with another person by the introduction of any object; (iii) gross indecency; and (iv) the utterance of any words or making of any sounds or gestures with the intent of outraging a person's modesty. 182

Protections for domestic violence survivors are provided for under the Domestic Violence Act (1994) (DVA). 183 The Act was amended in 2017¹⁸⁴ to inter alia, expand the definition of domestic violence. and an emergency protection order was included in addition to the other two existing protections for survivors. Consequently a victim of domestic violence is now able to apply for a temporary protection (Emergency Protection Order) from a Social Welfare officer which lapse within 7 days, without them having to lodge a police report or apply to court.

"the Parliamentary Select Committee had concluded that marital rape couldnot be made an offence, as that would be inconsistent with Shari'ah law. As a compromise, the Select Committee had proposed that hurting or threatening to hurt a wife in order to compel her to have relations would constitute an offence."191

i) "One Stop Crisis Centres" (OSCC) are located at emergency rooms of government hospitals. At the OSCC, doctors provide medical treatment for any injury

In terms of support services for a domestic violence survivor, there are several options¹⁹² they can go to to seek help:

i) "One Stop Crisis Centres" (OSCC) are

Section 323-331, 352(A), 375, 377CA, 509 of the Penal Code, https://www.ilo.org/dyn/natlex/docs/ELECTRONIC/61339/117909/F-833274986/MYS61339%202018.pdf
Domestic Violence Act (1994) - as of 2012, https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20521%20-%20Domestic%20Violence%20Act%201994.pdf

Act 1538, Domestic Violence (Amendment) Act 2017, https://lom.agc.gov.my/ilims/upload/portal/akta/outputaktap/20170921_A1538_BI_WJW009193%20BI.pdf

Committee on the Elimination of Discrimination against Women, Summary Record of the 731st Meeting held on 24 May 2006 at 3 mm, page 54 (CEDAW/C/SP 73)

Committee on the Elimination of Discrimination against Women, Summary Record of the 731st Meeting held on 24 May 2006 at 3pm, para 54 (CEDAW/C/SR.732)

Getting Help for Domestic Violence, Women's Aid Organisation, https://wao.org.my/getting-help-for-domestic-violence/



Section 375 of the Penal Code generally exempts sexual intercourse by a man with his own wife from being a crime. However, it lifts the exemption under certain circumstances where marriage has broken down e.g.: (i) where the wife has obtained an injunction restraining her husband from having sexual intercourse with her; or (iii) where the wife is living separately from her husband during the iddah period. In addition, Section 375A provides that any man who during the subsistence of a valid marriage causes hurt or fear of death or hurt to his wife or any other person to have sexual intercourse with his wife shall be punished with imprisonment of up to five years. 185

Despite the categorisation of sexual violence as domestic violence, the Penal Code does not recognise marital rape as an offence. As the definition of marital rape is based on potential or actual physical harm, rather

and also collect medical evidence, which can be used in court.

A police report can be lodged at the hospital without having to commute to a police station.

The OSCC can also help access police protection, shelter, legal advice, and counselling via the Medical Social Worker or Social Welfare Officer.

Medical services at the OSCC are free for survivors of domestic violence and sexual violence.

ii) Obtaining Emergency Protection Order from the Welfare Officer as a temporary measure to stop the perpetrator from committing acts of violence towards the

_

⁸⁵ Section 375-375A of the Penal Code, https://www.ilo.org/dyn/natlex/docs/ELECTRONIC/61339/117909/F-833274986/MYS61339%202018.pdf

	than the rape itself. 186 Section 107 of IFLA empowers the <i>Shari'ah</i> court to order any person to refrain from forcing his or her society on his or her spouse or former spouse and from other acts of molestation, during the pendency of any matrimonial proceedings or on or after the grant of an order of divorce, fasakh, or annulment. A failure to comply with this order is punishable as a contempt of court. 187 Section 127 of IFLA provides that a man who ill-treats his wife or cheats his wife of her property (or <i>vice versa</i>) commits an offence. 188		survivor. iii) Lodging a police report and applying for interim and permanent protection order. In 2009, the Fatwa Committee of Malaysia's National Council of Islamic Religious Affairs issued a religious ruling stating that female circumcision is obligatory for Muslims. 193	
Nationality rights Does a wife have the right to	A Malaysian man may pass his nationality to his non-Malaysian wife under Article 15 of the Constitution. 196 The Constitution	case of Suriani	Malaysia in its 2016	

The Status of Women's Human Rights: 24 Years of CEDAW in Malaysia, 2019, p.110, *Women's Aid Organisation*, https://wao.org.my/wp-content/uploads/2019/01/The-Status-of-Womens-Human-Rights-24-Years-of-CEDAW-in-Malaysia.pdf

Section 107 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Section 127 of the Islamic Family Law (Federal Territories) Act (1984), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf

Zofia Reych, "Malaysia: Female genital mutilation on the rise", ASEAN Today, 22 June 2016, https://www.aseantoday.com/2016/06/malaysia-female-genital-mutilation/

Article 8 of Malaysia's Constitution (1957), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Federal%20Constitution%20(Reprint%202020).pdf



For more info: musawah@musawah.org

confer her citizenship on foreign husbands and children? Can the nationality of an adult woman be arbitrarily removed because of marriage or dissolution of marriage or because her husband or father changes his nationality?

Applicable CEDAW Provision
Article 9
Para, 6 GR21

does not specifically provide for a Malaysian wife to confer her nationality to her foreign husband. The foreign husband of a Malaysian woman may acquire Malaysian citizenship through naturalisation. 197

A Malaysian father passes his citizenship to his children wherever they are born. A Malaysian mother passes her citizenship to her children born in Malaysia unless the child's non-Malaysian father is a diplomat or an enemy of the state. The law does not specifically provide for a Malaysian mother to confer her nationality to her children born outside of Malaysia. In this instance, a Malaysian mother may make an application in a prescribed manner for her minor child to be a Malaysian citizen. 198

In 2020, a suit was filed against this unequal citizenship in *Suriani* Registration *Kempe & Ors v Malaysian Govt* Department the Defendant.

Malaysian Govt
& Ors, an
on-going case of
Malaysian
mothers fighting
for equal rights to
confer automatic
citizenship on
their
overseas-born
children are as
follows;

18 December 2020: An Originating Summons for this suit has been filed with naming Government of Malaysia, Minister of Home Affairs and the Director General Registration Department as the Defendant.

Committee explained that:¹⁹⁹

- Women and men are accorded equal right to citizenship under the Constitution. Article 14(1)(b) and Part II of the Second Schedule of the Federal Constitution provide for citizenship operation of law for every person born outside Malaysia whose father is at the time of the birth a citizen of Malaysia;
- A Malaysian mother may apply for her child to be registered as a citizen under Article 15(2) of the Constitution. The Malaysian government has enhanced the implementation of Article 15(2) by way of an interim administrative

https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Federal%20Constitution%20(Reprint%202020).pdf

Article 19 of Malaysia's Constitution (1957), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Federal%20Constitution%20(Reprint%202020).pdf

Article 14, 15(2), Part II of the Second Schedule of Malaysia's Constitution (1957),

Malaysia State party report, U.N. Doc. CEDAW/C/MYS/3-5 (2016), paras. 69-70, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx



22 January 2021: The Government has filled an application to set aside this lawsuit on the grounds that it is something is an act that it is something is an act that it is an abuse of count process." However, the High Court has decided not to allow Defendant's application on May 6, 2021 and ruled that this suit has merit to be heard. 7 May 2021: Following the High Court
decision, the government has filed an appeal to the



against the decision.		
The same day, the government		
has also filed a		
suspension		
application		
execution in the		
High Court until		
the appeal		
against the application for		
setting aside the		
suit was decided		
by the Court of		
Appeal.		
40.4		
19 August 2021:		
The High Court decided to		
dismiss the		
application		
suspension of		
execution filed by		
the Government		
and set 24		
August 2021 as the date		
of Plaintiff's suit		
hearing.		
20 August 2021:		
The Court of		
Appeal		



dismissed the Government's appeal against the decision of the High Court not to allow this suit to be set aside. The Court of Appeal also ruled that there was merit in that suit filed by the Plaintiffs. Therefore the Court of Appeal states that the High Court has the power to hear Originating Summons filed by Plaintiffs.
24 August 2021: The High Court heard the Originating Summons that had been filed.
9 September 2021: The Kuala Lumpur High Court ruled that Article





1		
decision—that granted Malaysian mothers equal rights to confer automatic citizenship on their overseas-born children—the Government also filed a stay application at the High Court to stay the execution of the 9 September decision pending appeal. 15 November 2021: The KL High Court dismissed the Government's stay application		
stay application		
4C November		
16 November 2021: The		
2021: The Government		
applied for a stay		
at the Court of		
Appeal—hearing		
, appear meaning		



was fixed for 18 March 2022.		
17 November		
2021 : The		
Government filed		
an interim stay to		
temporarily		
suspend the		
implementation		
of the High Court		
order pending		
the hearing of		
the mainstay		
application on 18		
March 2022.		
6 December		
2021 : The Court		
of App <mark>eal made</mark>		
no order as to		
the interim stay		
by the		
Government and		
instead brought		
forward the 18		
March 2022 stay		
application		



22 December 2021: The Court of Appeal unanimously dismissed the Government's application for a stay of execution of the Uigh Court	hearing to 22 December 2021.	
decision on 9 September 2021.	2021: The Court of Appeal unanimously dismissed the Government's application for a stay of execution of the High Court decision on 9	

For more info: musawah@musawah.org

ACCESS TO JUSTICE (please include sources to information as much as possible)

and family related) cases administered in your country? (E.g. Do you have a Quazi/Kadhi court system, family courts or civil courts?) In Malaysia, the personal laws for Muslims (which includes matters like marriage, divorce, child custody etc) are governed by the Shari'ah laws, under the purview of each States, pursuant to the first paragraph of the State List (List II) of the 9th Schedule of the Malaysian Federal Constitution. The adjudication of any Shari'ah matters are determined by the Shari'ah Courts, pursuant to Article 121(1A). family matters (e.g. divorce, maintenance etc) are defined in the family law and/or are there guidelines/policies available for judges/Kadhis? The Islamic Family Law (Federal Territories) Act was enacted in 1984 ²¹² that stipulates the provisions in respect of marriage, divorce, maintenance, guardianship, and other matters connected with family life. The adjudication of any Shari'ah matters are determined by the Shari'ah Courts, pursuant to Article 121(1A). Muslim women face in accessing justice on family law matters? (E.g. lack of accessibility, costly, bad procedures, delayed processes, gender insensitive judges, etc?) The Islamic Family Law (Federal Territories) Act was enacted in 1984 ²¹² that stipulates the provisions in respect of marriage, divorce, maintenance etc) are defined in the family law and/or are there guidelines/policies available for judges/Kadhis? The Islamic Family Law (Federal Territories) Act was enacted in 1984 ²¹² that stipulates the provisions in respect of marriage, divorce, maintenance of was procedures, delayed processes, gender insensitive judges, etc?) (E.g. lack of accessibility, costly, bad procedures, delayed processes, gender insensitive judges, etc?) (E.g. lack of accessibility, costly, bad procedures and hearing system during the pandemic (Early 2020) Throughout the pandemic, the Shariah courts were closed and only operated for emergency cases i.e; Domestic Violence. As the civil court adapts to the situation and holds hearings on	SYSTEM	PROCEDURES	CHALLENGES FOR WOMEN	GOOD PRACTICES IN COURT SYSTEM
Meanwhile the Shari'ah Courts Civil Procedure (Federal sentencing jurisdiction is provided for under the Shari'ah Courts (Criminal to that, references must also be	and family related) cases administered in your country? (E.g. Do you have a Quazi/Kadhi court system, family courts or civil courts?) In Malaysia, the personal laws for Muslims (which includes matters like marriage, divorce, child custody etc) are governed by the Shari'ah laws, under the purview of each States, pursuant to the first paragraph of the State List (List II) of the 9th Schedule of the Malaysian Federal Constitution. The adjudication of any Shari'ah matters are determined by the Shari'ah Courts, pursuant to Article 121(1A). Meanwhile the Shari'ah Courts sentencing jurisdiction is provided for under the Shari'ah Courts (Criminal Jurisdiction) Act 1965, that includes	family matters (e.g. divorce, maintenance etc) are defined in the family law and/or are there guidelines/policies available for judges/Kadhis? The Islamic Family Law (Federal Territories) Act was enacted in 1984 ²¹² that stipulates the provisions in respect of marriage, divorce, maintenance, guardianship, and other matters connected with family life. Court procedures pertaining to family matters are largely governed by the Shari'ah Court Civil Procedure (Federal Territories) Act 1998. In addition to that, references must also be made to other relevant	Muslim women face in accessing justice on family law matters? (E.g. lack of accessibility, costly, bad procedures, delayed processes, gender insensitive judges, etc?) Inefficient management and hearing system during the pandemic (Early 2020) Throughout the pandemic, the Shariah courts were closed and only operated for emergency cases i.e; Domestic Violence. As the civil court adapts to the situation and holds hearings online, the Shariah courts still refuse to take this effort into consideration and remain closed. Hence, there are too many backlog cases and pending processes. Women were told to hold their filing or applications due to the backlog. Syariah	Are there any good practices, procedures or policies that you would like to share pertaining to how courts in your country deal with family law cases? (E.g. prioritising certain types of cases, timely delivery of decisions, clear procedure, etc) Family Support Division (BSK) Support Services BSK ²³⁷ is a Division established under the Department of Syariah Judiciary Malaysia (JKSM) to enforce maintenance orders issued by the Syariah Court. BSK was established to ensure that maintenance orders issued by the Syariah Court are complied with and fulfilled by the former husband/father to the

24

lslamic Family Law (Federal Territories) Act 1984 (IFLA), https://lom.agc.gov.my/ilims/upload/portal/akta/LOM/EN/Act%20303%20(11.3.2014).pdf
Family Support Division Help Services, https://www.malaysia.gov.my/portal/content/28866



For more info: musawah@musawah.org

How many courthouses/court rooms around the country that administer Muslim family law cases?

3 level of courts:

- 1) Mahkamah Rendah Syariah (MRS) - Lower court
- 2) Mahkamah Tinggi Syariah (MTS) - High Court
- 3) Mahkamah Rayuan Syariah (MRS) - Appeal Court

Johor - 9 courthouses: 16 courtrooms Kedah - 11 courthouses: 17 courtrooms Kelantan - 10 courthouses: 17 a) courtrooms

Melaka - 4 courthouses: 12 courtrooms Negeri Sembilan - 7 courthouses; 15 courtrooms

Pahang - 13 courthouses; 20 courtrooms Perak - 16 courthouses; 43 courtrooms Perlis - 1 courthouse: 9 courtrooms Pulau Pinang - 6 courthouses; 15 subsidiary legislations e.g.

Act

1997.

or

Territories)

For Islamic Family Law matters, the relevant rules are:

- a) Islamic Family Law (Forms and Fees) Rules 1987²¹³
- b) Matrimonial Proceedings Rules 1987²¹⁴

For Shari'ah Civil Procedure. the relevant rules are:

- Procedure (Sulh) (Federal Territories) Rules 2004²¹⁵
- Syariah Court Procedure (Fees) (Federal Territories) Rules 2011²¹⁶
- c) Syariah Court Civil Procedure (Costs And Allowances)

Access to representation

Legal fees for syarie lawyers are expensive and are not regulated or uniform across all states. Alternatively, women resort to self-representation in court but would face difficulties in understanding the legal procedure and the legal substance - which cost them injustice in claiming their full rights in court.

Syariah Court Civil Where clients who are legally represented by syarie lawyers, wish to lodge complaints against misconduct of their lawyers, they are not able to do so due to the lack of substantiated disciplinary mechanism within the Shari'ah legal system.

²¹³ Islamic Family Law (Forms and Fees) Rules 1987.

http://www2.esvariah.gov.mv/esvariah/mal/portalv1/enakmen2011/Eng_rules_Ori_lib.nsf/3b952b66bcd69acd48256c720009fcec/3d23d298d7127d8c48256cfe0029281 9?OpenDocument

²¹⁴ Matrimonial Proceedings Rules 1987,

http://www2.esvariah.gov.mv/esvariah/mal/portaly1/enakmen2011/Eng_rules_Ori_lib.nsf/3b952b66bcd69acd48256c720009fcec/8ce7174cc42c3cab48256d010011f71c ?OpenDocument

²¹⁵ Syariah Court Civil Procedure (Sulh) (Federal Territories) Rules 2004, http://www2.esvariah.gov.mv/esvariah/mal/portalv1/enakmen2011/Eng_rules_Ori_lib.nsf/3b952b66bcd69acd48256c720009fcec/9d2a711f1684724b48257654001962c a?OpenDocument

²¹⁶ Syariah Court Civil Procedure (Fees) (Federal Territories) Rules 2011, http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng rules Ori lib.nsf/3b952b66bcd69acd48256c720009fcec/533271e0d9ace28948257aa1000b90 f5?OpenDocument



courtrooms Sabah - 11 courthouses; 17 courtrooms Sarawak - 12 courthouses; 19	(Federal Territories) Rules 2011 ²¹⁷	1976 ²³² consolidates the law relating to the legal profession that is applicable to	
courtrooms	Further to that, practice	all the practising civil lawyers. It also	
Selangor - 12 courthouses; 22		provides for the establishment of the	
courtrooms Terengganu - 7 courthouses; 15		Bar Council, the Disciplinary Board etc to govern professional etiquette,	
courtrooms		conduct and discipline of lawyers.	
Courticomo	of Shari'ah courts throughout	conduct and dissipline of lawyers.	
Federal Territories:	Malaysia.	To date, the Syarie Legal Profession	
Kuala Lumpur - 1 courthouse; 16		(Federal Territories) Bill 2019 ²³³ was	
courtrooms	In general practice do	passed in July 2019 ²³⁴ awaiting the	
	judges/Kadhis follow	l ,	
Labuan - 1 courthouse; 5 courtrooms	procedures?	force. Part VIII of the Bill deals with	
Putrajaya - 1 courthouse; 5 courtrooms		professional practice, etiquette, conduct	
If civil or Kadhi courts - what cases are	Judges ²¹⁸ and Registrar ²¹⁹ are	and discipline, whilst Part IX deals with disciplinary proceedings. The impending	
handled by what courts?	bound by powers within the		
manaida by what doubto.	limits of the governing Act. Any	The substantivery millions the El 74 1070.	
The Shari'ah high court's jurisdiction is		Access to legal aids	

²¹⁷ Syariah Court Civil Procedure (Costs And Allowances) (Federal Territories) Rules 2011,

http://www2.esvariah.gov.mv/esvariah/mal/portalv1/enakmen2011/Eng_rules_Ori_lib.nsf/3b952b66bcd69acd48256c720009fcec/c4ce44f20ba3dc6948257aa1000b970 6?OpenDocument

²¹⁸ Section 209 of the Syariah Court Civil Procedure (Federal Territories) Act 1998. http://www2.esvariah.gov.mv/esvariah/mal/portalv1/enakmen2011/Eng_act_lib.nsf/f0a1dd6010da414b48256815001bd4fc/7c41611ba3c0d75448256816000874b4?Op enDocument

²¹⁹ Section 208 of the Syariah Court Civil Procedure (Federal Territories) Act 1998, http://www2.esvariah.gov.mv/esvariah/mal/portalv1/enakmen2011/Eng. act. lib.nsf/f0a1dd6010da414b48256815001bd4fc/d545f9a6ee4d64e548256816000874b3?Op enDocument

²³² Legal Profession Act (1976), https://www.malaysianbar.org.my/cms/upload_files/document/Legal%20Profession%20Act%201976%20as%20at%201%20August%202018%20(English).from%20A GC%20website.pdf

²³³ Syarie Legal Profession (Federal Territories) Bill 2019, https://www.clilaw.com/files/bills/pdf/2019/MY FS BIL 2019 18.pdf 234

[&]quot;Senate approves Syarie Legal Profession (FT) Bill 2019", The Malay Mail Online, July 2019, https://www.malaymail.com/news/malaysia/2019/07/31/senate-approves-syarie-legal-profession-ft-bill-2019/1776412



For more info: musawah@musawah.org

mandated in Section 46 (2)(b)²⁰⁰ of the AILA to hear and determine civil matters in which all the parties are Muslims and which relate to -

- (i) betrothal, marriage, ruju', divorce, nullity of marriage (fasakh), nusyuz, or iudicial separation (farag) or other matters relating to the relationship between husband and wife;
- (ii) any disposition of, or claim to, property arising out of any of the matters set out in subparagraph (i);
- (iii) the maintenance of dependants, legitimacy, or guardianship or custody (hadhanah) of infants;
- (iv) the division of, or claims to, harta sepencarian;
- wills death-bed (marad-al-maut) of a deceased Muslim;

be challenged via available mechanisms within the Shari'ah legal systems, such as through appeal process²²⁰

However, complaints of other court staff (counter/admin staff) overstepping their scope of duty have emerged - requesting unnecessary preliminary procedures, and bureaucracy.

How much judicial discretion do judges/Kadhis have over marriage and family matters?

decisis or binding precedent that is applicable at the civil courts in Malaysia is not followed by the Shari'ah courts. The doctrine of binding precedent means that decisions of the superior courts are binding upon the inferior courts in subsequent similar cases.

Subsidised and free, but only limited to those with earnings below RM50.000 per year²³⁵.

Access to accurate information

As a result of inconsistent laws, procedures and processes in the Shari'ah legal system, it creates many gaps for the Shari'ah court clients.

In accessing accurate information, clients are mostly at the losing end because of the outdated and the unavailability of a consolidated platform The legal doctrine of stare that carries accurate and updated information on the laws and its procedures. For instance, the online e-syariah official portal as the primary hub for all States shari'ah related was last updated in January 2019.236 For instance, the Syarie Legal Profession (Federal Territories) Bill 2019 is not incorporated vet into the system. The effect is, a client researching their

200

Section 46 of Administration of Islamic Law (Federal Territories) Act 1993 (AILA),

http://www2.esvariah.gov.mv/esvariah/mal/portalv1/enakmen2011/Eng_act_lib.nsf/f0a1dd6010da414b48256815001bd4fc/bf22664def390b64c82568a200176e77?Ope nDocument

²²⁰ Section 210. Appeal against judgment, etc. of Registrar to Judge in Chambers of the Syariah Court Civil Procedure (Federal Territories) Act 1998, http://www2.esvariah.gov.mv/esvariah/mal/portalv1/enakmen2011/Eng_act_lib.nsf/f0a1dd6010da414b48256815001bd4fc/453e2646c1fa55ef48256816000874b5?Ope

²³⁵ Eligibility of Applicant, Legal Aid Department Malaysia https://www.ibg.gov.my/index.php/en/legal-aid/eligibility-of-the-applicant

²³⁶ E-Syariah Official Portal, http://www.esyariah.gov.my/portal/page/portal/Portal%20E-Syariah%20BI/E-Syariah%20Main%20Portal



For more info: musawah@musawah.org

- (vi) gifts inter vivos, or settlements made without adequate consideration in money or money's worth, by a Muslim;
- (vii) wakaf or nazr;

201

223

- (viii) division and inheritance of testate or intestate property;
- (ix) the determination of the persons entitled to share in the estate of a deceased Muslim or of the shares to which such persons are respectively entitled; or
- (x) other matters in respect of which jurisdiction is conferred by any written law.

Meanwhile the *Shari'ah* lower court jurisdiction is established in Section 47²⁰¹ of the AILA.

Section 47(2)(b) mandates its civil jurisdiction to hear and determine matters in which the amount or value of

By reason of Practice Direction No. 1/2002,²²¹ earlier judgments can be referred to if they involve similar laws and facts, and they do not conflict with Islamic law.

The Shari'ah court judges therefore gain more independence and flexibility in deciding their cases on its own merit based on 'ijtihad' (intellectual reasoning) of the two main sources, 'Al-Quran' and 'As Sunnah'.²²²

The Court generally has a wide discretion. By virtue of Section 244²²³ of the Syariah Court Civil Procedure (Federal Territories) Act 1998, the Court has inherent power to make any orders in order to prevent injustice and to prevent abuse of Court process.

cases, could make reference to an outdated piece of legislation. Further, case law access is typically to the outdated ones. The way to circumvent these shortcomings is by going to the State's official Judiciary Department website for more reliable information.

Section 47 of the Administration of Islamic Law (Federal Territories) Act 1993 (AILA),

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng_act_lib.nsf/f0a1dd6010da414b48256815001bd4fc/eb4ccc0063a4de74c82568a200176e78?OpenDocument

Practice Direction No. 1/2002, "Effect of Higher Court Decisions" (Original text in Bahasa Malaysia:)", 2002, http://bsktransit.jksm.gov.my/aa/uploads/012002.pdf
"Application of the Doctring of Binding Proceeding Malaysia: A Bo Evaluation" Nascul History Managed Mobile Malaysia: A Bo Evaluation of the Doctring of Binding Proceeding to Malaysia: A Bo Evaluation of the Doctring of Binding Proceeding to Malaysia: A Bo Evaluation of the Doctring of the Doctring of Binding Procedent in Malaysia: A Bo Evaluation of the Doctring of the Doctring of the Doctring of Binding Procedent in Malaysia: A Bo Evaluation of the Doctring of the Doctring of the Doctring of Binding Procedent in Malaysia: A Bo Evaluation of the Doctring of the D

[&]quot;Application of the Doctrine of Binding Precedent in Malaysia: A Re-Evaluation", Nasrul Hisyam Nor Muhamad, Mohd Khairy Kamarudin, Abdul Basit Samat@Darawi, Sulaiman Shakib Mohd Noor, Ahmad Muhyuddin Hassan & Aminuddin Ruskam, , Journal of Politics and Law; Vol. 13, No. 3; 2020

Section 244. Inherent power of the Court of the Syariah Court Civil Procedure (Federal Territories) Act 1998, http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng act lib.nsf/f0a1dd6010da414b48256815001bd4fc/1298284552f15f4748256816000874d7?Op <a href="mailto:enable-to-the



For more info: musawah@musawah.org

the subject-matter in dispute does not exceed fifty thousand ringgit or is not capable of estimation in terms of money.

Additionally, pursuant to the Practice Direction No. 2/2002,²⁰² effective from June 2002, all cases pertaining to custody, immovable matrimonial assets and ex-parte applications must commence at the *Shari'ah* High Court.

How many Muslim family law-related judges? Are there women working within the court system as judges/marriage registrars e.t.c?

As of 2019, there are 22 women syarie judges and 5 women registrar²⁰³

http://bsktransit.iksm.gov.mv/aa/uploads/022002.pdf

Do lawyers represent clients?

202

Specific for Islamic Family matters, many of the provisions within the IFLA confer discretion to the presiding judge to decide on matters such as, in several circumstances pertaining to marriage applications reference must be made to a Shari'ah judge;²²⁴ permission to enter into polygamous marriage;²²⁵ in the case of matrimonial assets division, pursuant to Section 58 of IFLA, a judge is empowered to order the assets division between the parties subject to under the considerations provision, depending upon acquiring of the assets either by joint effort or sole effort; in the case of maintenance of wife or children.

Practice Direction No. 2/2002, "Hadhanah, Matrimonial Assets, and Ex-parte Application - In the Syariah High Court" (Original text in Bahasa Malaysia),

Malaysia Shari'ah Judiciary Department, "Peratusan Wanita Dalam Kehakiman Syariah bagi tahun 2019" (Translated to: Percentage of Women in the Shari'ah Judiciary for year 2019), https://www.data.gov.my/data/en_US/dataset/peratusan-wanita-dalam-kehakiman-syariah/resource/ba7671f8-cea2-41fa-90ef-ccd56e1b270c
Section 18. Reference to an action by Syar'iah Judge of the Islamic Family Law (Federal Territories) Act 1984 (IFLA).

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng_act_lib.nsf/b3ac9c218c8efdc4482568310022d8b3/fd1a0ae2a8bad796482569810025f10e?Op_enDocument

Section 23. Polygamy of the Islamic Family Law (Federal Territories) Act 1984 (IFLA),

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng act lib.nsf/b3ac9c218c8efdc4482568310022d8b3/ab535f57be74f80e482569810025f113?Ope

nDocument



For more info: musawah@musawah.org

Unlike the secular civil justice system, as Shari'ah matters fall within the purview of the State, a Syarie lawyer cannot practice across Malaysia, unless they are called to the Bar of all States in Malaysia. Therefore affairs of a Syarie lawyer are subjected to each of the State's Islamic Religious Council.

Based on observations done on the ground, Syarie lawyers are most likely to take on cases under the Islamic Family Law rather than cases under the Svariah Criminal Law. Most Syarie lawyers refuse to become a defense lawyer for a person who has allegedly committed a syariah offence/s. Hence more often than not, a person charged for Syariah Criminal Offences will feel obligated to plead guilty to the charge/s without proceeding with trial or sometimes even be advised to plead quilty as it is a more 'convenient' and 'cheaper' option.

Under the Malaysian Shari'ah justice system, legal representations can come from private lawyers, or State subsidised legal aids (Legal Aid Department), and

226

Section Further to that, 134(2)²²⁶ of the IFLA states that the Court may adopt practice and procedure in matrimonial proceedings not expressly provided for in IFLA or in any rules made under IFLA or in the Administration Enactment, as may seem proper for the avoidance of injustice and the disposal of the matters in issue between the parties.

Are there appeal processes?

Section 48 of the Administration Islamic Law (Federal Territories) Act 1993 (AlLA) stipulates that the Shari'ah High Court shall have appeal jurisdiction from any decision of a Shari'ah Subordinate Court.227 In a similar vein, Section 52 of AILA confers the Shari'ah Appeal Court jurisdiction to hear and determine any appeal against any decision made by

Section 134. Power to Make Rules of the Islamic Family Law (Federal Territories) Act 1984 (IFLA), http://www2.esvariah.gov.mv/esvariah/mal/portalv1/enakmen2011/Eng_act_lib.nsf/b3ac9c218c8efdc4482568310022d8b3/6a048feeccf6a3ba482569810025f182?Ope

²²⁷ Section 48 of Administration of Islamic Law (Federal Territories) Act 1993 (AILA), http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng act lib.nsf/f0a1dd6010da414b48256815001bd4fc/173be96a0a54cb54c82568a200176e79?Op enDocument



For more info: musawah@musawah.org

the State's Bar Legal Aid Centres throughout Malaysia. 204

The Legal Aid Department (LAD) is a federal agency under the Legal Affairs Division of the Prime Minister's Department. The governing Act is the Legal Aid Act 1971 (LAA). One of its functions is to provide legal representation for *Shari'ah* proceedings as per the Third Schedule of the 1971 Act. ²⁰⁵

The areas in which the subsidised legal aid representation can be rendered by a *Shari'ah* lawyer in the *Shari'ah* court, are limited to proceedings:-

- a) relating to betrothal (damages), maintenance, custody, divorce, marital debt, *muta'ah* and matrimonial assets (*harta sepencarian*).
- b) relating to gifts inter vivos (hibah)

the *Shari'ah* High Court in the exercise of its original jurisdiction.²²⁸

The Shari'ah Courts in Malaysia therefore have 2-tier appeal processes, appeal from the subordinate court to the high court, and from the high court to the appeal court.

Additionally, in the interest of justice, the High Court²²⁹ and the Court of Appeal²³⁰ are conferred with supervisory and revisionary power to call for and examine any lower Courts' records and give directions as justice may require, at any stage in any matter or proceedings.

All States Legal Aid Centres, https://www.kllac.com/all-state-lacs/

Legal Aid (Amendment of the Third Schedule) Order 2011 (PUA 429), page 7,

https://www.jbg.gov.my/images/doc/Akta/PERINTAH BANTUAN GUAMAN PINDAAN JADUAL KETIGA 2011.pdf

Section 52 of Administration of Islamic Law (Federal Territories) Act 1993 (AILA),

 $[\]underline{\text{http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng_act_lib.nsf/f0a1dd6010da414b48256815001bd4fc/b4ccab42bfcbda19c82568a200176e7d?Op_enDocument}$

Section 51 of the Administration of Islamic Law (Federal Territories) Act 1993 (AILA),

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng_act_lib.nsf/f0a1dd6010da414b48256815001bd4fc/42d97854424472e8c82568a200176e7c?Op
enDocument

Section 53 of the Administration of Islamic Law (Federal Territories) Act 1993 (AILA)

Section 53 of the Administration of Islamic Law (Federal Territories) Act 1993 (AILA),

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng act lib.nsf/f0a1dd6010da414b48256815001bd4fc/1face49d13a3fd9ec82568a200176e7e?Ope

nDocument



For more info: musawah@musawah.org

and will.

A prospective applicant for the legal aid must satisfy the means test set under the Legal Aid (Criteria and Means Test) Regulations 2017.²⁰⁶

For legal aid assistance under the Malaysian Bar, their 2 programs are the Legal Aid Centre and the National Legal Aid Foundation (YBGK). The latter however only deals with criminal proceedings. For *Shari'ah* proceedings, the LAC of each States have varied approaches. For the Kuala Lumpur's State Bar, under their LAC program,²⁰⁷ they only render legal advice for *Shari'ah* proceedings, on matters such as:

- Application for divorce
- Fasakh and other related matters
- Proceeding for the Wife to Obey (Kembali Taat)
- Divorce pronunciation
- Maintenance
- Matrimonial Property Claims

Meanwhile, the Selangor Bar LAC²⁰⁸ sets

The appeal procedures are governed by the *Shari'ah* Court Civil Procedure (Federal Territories) Act 1998.

However Section 57 of the AILA empowers the *Shari'ah* Chief Judge to make rules on the procedure for appeals and applications for leave to appeal.²³¹

Section 4 of the Legal Aid (Criteria and Means Test) Regulations 2017, page 7,

https://www.jbg.gov.my/images/doc/Akta/Peraturan-Peraturan%20Bantuan%20Guaman%20(Kriteria%20dan%20Ujian%20Kemampuan)%202017.pdf

Kuala Lumpur Bar Legal Aid Centre, Legal Aid Programs, https://www.kllac.com/lac-program/

Selangor Bar Legal Aid Centre, https://www.selangorbar.org/page_dtl.php?id=680
Section 57 of the Administration of Jelamin Law (Foderal Tarritories) Act 1993 (All A

Section 57 of the Administration of Islamic Law (Federal Territories) Act 1993 (AILA), http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng act lib.nsf/f0a1dd6010da414b48256815001bd4fc/35077103a2c7b146c82568a200176e82?Op enDocument

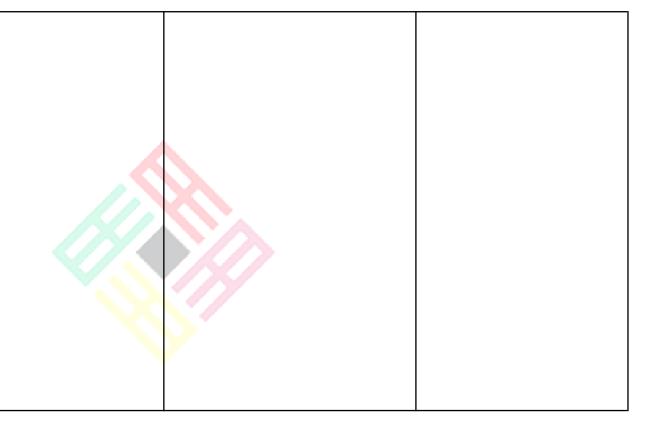


For more info: musawah@musawah.org

out *Shari'ah* proceedings as one of their areas of assistance, and further monetary threshold is set out to be eligible for aid.

Clients can alternatively represent themselves. Section 120(1) of the *Shari'ah* Court Civil Procedure (Federal Territories) Act 1998 provides that any party may appear in person or through his *Peguam Syarie*. 209

The 1998 Act also recognises another category. A person can apply to Court to sue or defend as a poor person, under Section 31²¹⁰ of the Syariah Court Civil Procedure (Federal Territories) Act 1998 (SCCP). Further to that, Section 33²¹¹ SCCP stipulates a poor person suing or defending under Section 31 is not liable to pay costs to any party or to receive from any other party any costs other than the actual expenses incurred in the course of the proceedings, unless with Court's instructions.



Section 120 of the Syariah Court Civil Procedure (Federal Territories) Act 1998,

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng_act_lib.nsf/f0a1dd6010da414b48256815001bd4fc/4aec49827c77ad254825681600087497?OpenDocument

Section 31 of the Syariah Court Civil Procedure (Federal Territories) Act 1998,

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng_act_lib.nsf/f0a1dd6010da414b48256815001bd4fc/424acbcf810097fd48256816000874f4?Ope

nDocument

Section 33 of the Syariah Court Civil Procedure (Federal Territories) Act 1998

Section 33 of the Syariah Court Civil Procedure (Federal Territories) Act 1998,

http://www2.esyariah.gov.my/esyariah/mal/portalv1/enakmen2011/Eng act lib.nsf/f0a1dd6010da414b48256815001bd4fc/0e703ae6068716a048256816000874f6?Op

enDocument